

Draft Environmental Assessment

# Columbiana Emergency Operations Center Alternatives

Columbiana County, Ohio

*Emergency Management Performance Grant, FY 2004*

*EMC-2004-GR-7007*

*April 2006*



**FEMA**

**U.S. Department of Homeland Security**  
**FEMA Region V**  
536 South Clark Street, Sixth Floor  
Chicago, IL 60605

## **List of Acronyms**

APE Area of Potential Effect  
BMPs Best Management Practices  
CEQ Council of Environmental Quality  
CFR Code of Federal Regulations  
CMP corrugated metal pipe  
CO Carbon Monoxide  
CSO combined sewer overflow  
CWA Clean Water Act  
CY cubic yards  
dB decibels  
dBA A-weighted sound levels  
EA Environmental Assessment  
EDR Environmental Data Resources  
EIS Environmental Impact Statement  
EO Executive Order  
EPA Environmental Protection Agency  
ESA Endangered Species Act  
FEMA Federal Emergency Management Agency  
FIRM Flood Insurance Rate Map  
FONSI Finding of No Significant Impact  
FPPA Farmland Protection Policy Act  
FRFCP Flint River Flood Control Project  
HMGP Hazard Mitigation Grant Program  
HUC hydrologic unit code  
LF linear feet  
L<sub>p</sub> sound pressure level  
MDEQ Michigan Department of Environmental Quality  
MDNR Michigan Department of Natural Resources  
NAAQS National Ambient Air Quality Standards  
NCA Noise Control Act  
NEPA National Environmental Policy Act  
NFIP National Flood Insurance Program

## **SECTION 1: BACKGROUND**

### **1.1 PROJECT AUTHORITY**

In accordance with the National Environmental Policy Act of 1969, the Council on Environmental Quality (CEQ) regulations implementing NEPA (40 Code of Federal Regulations (CFR Part 10)), FEMA must fully understand and consider the environmental consequences of actions proposed for federal funding. The purpose of this Environmental Assessment (EA) is to meet FEMA's responsibilities under NEPA and to assess locations for construction of an Emergency Operation Center for Columbiana County, Ohio, and to determine whether to prepare a Finding of No Significant Impact (FONSI) or a Notice of Intent (NOI) to prepare an Environmental Impact Statement (EIS) for the Proposed Project.

### **1.2 PROJECT LOCATION**

The sites being considered for this project are located inside the Corporation limits of the Village of Lisbon, Columbiana County, Ohio. The village is the County Seat for Columbiana County and is located in the center of the County, approximately 26 miles south of Youngstown, Ohio, 40 miles northwest of Pittsburgh, Pa. The population of the Village is 2,788.

The current Emergency Operations Center (EOC) site, is located at 25 Vista Drive, Lisbon, OH. The site is located 3 ½ blocks north of the business district of the Village just off of Market Street. The other locations 223 N. Market and 215 S. Market are located in the central business district on land that has been developed for at least one hundred years. The 223 N. Market address was at one time legal offices and the 215 S. Market address was a small manufacturing business but faced the other direction and the address was 110 W. Washington Street. (Figure 1)

### **1.3 PURPOSE AND NEED**

The objective of the Federal Emergency Management Agency's (FEMA) Emergency Management Performance Grant is to build all hazards emergency management capacity throughout the state. The purpose of the action alternatives presented in this Environmental Assessment is to find a permanent resolution to the County's need for an adequately sized facility to house the EOC function for the Columbiana County Emergency Management Agency. The present facility is not owned by the County, and may soon be sold, making it necessary to relocate the EOC. The County Commissioners and the CCEMA staff have known for years the facility is too small for Agency operations. The present 1600 Sq. Ft facility is not adequate for the present staff nor does it allow for the two

additional staff members needed for the Agency to operate efficiently. The power supply such as electrical outlets, receptacles and building service is stretched to the limit. This is a problem not only when addressing natural disasters but also dealing with problems that may be associated with disruption at the First Energy Nuclear Operating Center (FENOC), Beaver Valley Power Station which directly affects a highly populated section of the eastern part of the County located in the ten mile radius surrounding the nuclear facility. According to the Code Of Federal Regulations 50.47 (b)(8) FENOC must be sure that "Adequate emergency facilities and equipment to support the emergency response are provided and maintained". The financial condition of the County made it impossible to consider alternatives until a \$607,000 grant from FENOC and FEMA EMPG funds allowed for the consideration of implementation of a permanent solution to these limitations. The Columbiana County Commissioners asked Hanahan Strollo & Associates to explore locations and building styles which they did in "Proposed Emergency Operation Center", June 24, 2004. (Attachment 1)

In accordance with federal laws and FEMA regulations, the EA process for a proposed federal action must include an evaluation of alternatives and a discussion of the potential environmental impacts. This EA was prepared in accordance with FEMA's regulations as required under NEPA. As part of this NEPA review, the requirements of the environmental laws and executive orders are addressed.

## **SECTION 2: ALTERNATIVE ANALYSIS**

### **2.1 ALTERNATIVE 1 – NO ACTION**

The Columbiana County Emergency Management Agency provides emergency services to a population of 112,000. CCEMA plays an active role in providing public preparedness services and mitigation during times of community disasters. The County's EOC is currently located at 25 Vista Drive, Lisbon, OH. Under the No Action Alternative the County would continue to occupy this facility. There would be no environmental impacts associated with the no action alternative. The impact of no action taken would limit the ability of the CCEMA to respond to the ever increasing emergency preparedness demands due to WMD and Homeland Security risk factors.

### **2.2 ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

Located at 25 Vista Drive in Lisbon, the building is 1600 s.f. in size and is a 1-story office building. Implementation of Alternative 2 would require the construction of an addition to provide an additional 2100 Sq. ft. The existing structure was built in 1996 as a (5-B) wood frame construction type with a brick veneer exterior. There is a small 20'x 25' area in the rear of the building which was designed as a garage for vehicles. The

remaining area is finished office space. All interior walls are non-load bearing and can be removed. There is a double stud wall which separates the building into (2) tenant spaces. There are also (2) separate electrical systems which serve the building. A separate Maintenance Garage Building would also have to be built on the site to house emergency vehicles and equipment storage.

This site is located 3 ½ blocks north of the central business district of the Village. The area is adjacent to the County Fair Grounds, single family houses and a Head Trauma Rehabilitation Center on previously disturbed ground. The area is not congested or overdeveloped.

This alternative would be contingent upon the County negotiating a mutually acceptable purchase agreement with the current owner of the building, as the County does not own the property.

### **2.3 ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S. MARKET ST.**

Alternative 3 would entail the construction of an entirely new facility to house the EOC operations. The structure would be located adjacent to the County Engineer's Office on South Market Street in Lisbon, on property owned by the Columbiana County Commissioners. Public utilities are available at the site.

The building previously located at the site was demolished and removed under a HUD grant.

The new building would be approximately 4800 s.f. and would be built as a 1-story structure. The building would be designed as a masonry bearing wall structure Type 3-B Construction with a pitched wood truss roof.

Interior spaces would be designed to meet the size and space requirements per Emergency Management Agency specifications. The building will be slightly larger than Alternative-2, to accommodate the locker/shower room, large toilet rooms and the pressroom and equipment storage rooms which could not be included in Alternative-2.

A new Vehicle Maintenance Building could be built attached to the new EOC for direct access to emergency vehicles. This building would be the same size and construction as previously discussed

This site is located in the Central Business District of the Village on previously disturbed ground. It has been in use for one purpose or another for at least one hundred years. The property was last used by a small manufacturing facility that made canes and medical walkers. At that time the building was in a different configuration and the address was 110 Washington Street.

## **2.4 ALTERNATIVE 4 -CONSTRUCT NEW BUILDING, 223 N. MARKET ST CONSIDERED AND DISMISSED**

Alternative 4 would entail the construction of an entirely new structure; located adjacent to the County Jail, at 223 North Market Street on property owned by the Columbiana County Commissioners, utilities would be extended from the Jail to the new site.

An old structure on this site would need to be demolished and removed prior to construction.

The building would be approximately 4800 s.f. and would be built as a 1-story structure. The building would be designed as a masonry bearing wall structure Type 3-B Construction with a pitched wood truss roof. Interior spaces would be designed to meet the size and space requirements per the Department Area Summary Sheet. The building will be slightly larger than Alternative 2 to accommodate the locker/shower room, large toilet rooms and the pressroom and equipment storage, rooms which could not be included in Alternative 2.

This site was dismissed from further consideration because of moderate to severe limitations as a building site due to slope and depth to bedrock. Also, the site is located on a hill on Market Street (State Route 45), a main through way in the Village of Lisbon. A lack of easy ingress and egress from the site would cause a major traffic flow problem in the Village.

Located in the Central Business District in a highly developed section of the Village; the size of the site was also a cause for dismissal as the facility would have been a tight fit in a very active area.

## **SECTION 3: AFFECTED ENVIRONMENT AND CONSEQUENCES**

### **3.1 PHYSICAL ENVIRONMENT**

#### **3.1.1 Geology, Seismicity and Soils**

##### **ALTERNATIVE 1 – NO ACTION**

No impact on the geology, seismicity, or soils of the project site would occur under the No Action Alternative.

##### **ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

Soil type and geology: The soil at this site is mapped as Titusville silt loam, TuC2, on slopes of 5 to 10 percent. The soil here has been disturbed thru prior excavation. Under natural conditions this soil is moderately well drained upland soil that developed from medium textured glacial till. Depth to bedrock is greater than 4 feet. This soil has moderate limitations for building site development due

to a seasonally high water table. This limitation can easily be overcome by planning for foundation drainage.

This site is not a wetland. The soil is not hydric, nor does it have hydric inclusion.

This soil is not rated for seismic risk.

The Farmland Protection Policy Act (FPPA) (P>L>97-98,Sec.1539-1549;U.S.C.4201.et seq.) which states that federal agencies must “minimize the extent to which federal programs contribute to the unnecessary conversion of farmland to nonagricultural uses,” was considered in this EA. On September 14, 2005, Pete Conkle, Program Coordinator, for the National Resource Conservation Service of Columbiana County was contacted by phone (Attachment 2) and during that conversation he stated that all of the site locations were disturbed or developed land and no prime or unique soils exist. No farmland would be destroyed or converted. .

### **ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S. MARKET ST.**

Soil type and geology: The soil on this site is Chili loam, CIB, on a nearly level site. Chili soil is well drained. It developed from sandy and gravelly glacial outwash on second level stream terraces. It is well suited for building site development. Depth to bedrock is greater than 10 feet.

This site is not a wetland. Columbiana County does not have a wetland map. The soil is not hydric, nor does it have hydric inclusion.

This soil is not rated for earthquake effects. Columbiana County is not considered to have a risk of earthquakes.

The Farmland Protection Policy Act (FPPA) (P>L>97-98,Sec.1539-1549;U.S.C.4201.et seq.) which states that federal agencies must “minimize the extent to which federal programs contribute to the unnecessary conversion of farmland to nonagricultural uses,” was considered in this EA. On September 14, 2005, Pete Conkle, Program Coordinator, for the National Resource Conservation Service of Columbiana County was contacted by phone (Attachment 2) and during that conversation he stated that all of the site locations were disturbed or developed land and no prime or unique soils exist. No farmland would be destroyed or converted. .

### **3.1.2 Water Resources and Water Quality**

All information within this section is based on a site visit conducted by the Columbiana County Engineers Office. (Attachment 3)

### **ALTERNATIVE 1 – NO ACTION**

There will be no impact on water resources and water quality of the project site under the No Action Alternative, as there will be no construction activities.

**ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**  
Site has a gradual slope toward the east and south. No surface waters observed in the area. Storm water run-off flows mainly toward the east/southeast corner of the lot to an existing storm sewer with catch basins. The Middle Fork of the Little Beaver Creek will receive the storm water run-off.

**ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S.MARKET ST**  
Level site, no surface waters observed in the area. Storm water run-off flows toward the south and east corner of the lot to an existing storm sewer with catch basins. The Middle Fork of the Little Beaver Creek will receive the storm water run-off.

None of the three proposed building sites will have a negative impact on surface or ground water resources.

### **3.1.3 Floodplain Management (Executive Order 11988)**

Columbiana County and the Village of Lisbon experienced severe flood damage in September 2004. That year saw a higher than normal rain fall that resulted in the ground saturation. In September the residual effects of hurricanes moving north caused further saturation. Several inches of rain in a short period of time as a result of one of those hurricanes, caused major flooding in several areas of the county including the eastern section of the Village of Lisbon located along Mill Creek. The sites being considered for the project were not affected by this flooding nor would they be if the same conditions occurred again.

The North Market Street site and the Vista Drive site are not located close to possible flood hazards and are also protected by their elevations. Although, the preferred site sits two blocks from the Middle Fork of the Little Beaver Creek, the elevation of the location makes the risk of flooding highly unlikely. Evaluation of the sites and a discussion with Pete Conkle, Flood Plain Manager, determined that all of the sites are suitable locations. (Attachment 4)

#### **ALTERNATIVE 1 – NO ACTION**

The no action alternative would not affect any established 100-year flood hazard area because no construction would take place. The current facility is not in a SFHA.

**ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**  
The proposed site for Alternative 2 would have no impact on the SFHA or floodplain; the structure is not within the 100 –year floodplain as indicated in the FIRM, panel # 390085 B for Village of Lisbon, Ohio

**ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S. MARKET ST**  
This Project is not within the 100 –year floodplain as indicated in the FIRM (Flood Insurance Rate Map), panel # 390085 B for Village of Lisbon, Ohio.

### 3.1.5 Air Quality

**ALTERNATIVE 1 – NO ACTION**

The no action alternative would result in no adverse affect on the air quality because there would be no on site construction.

**ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**  
See Alternative 3 discussion

**ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S. MARKET ST.**  
Equipment required for the construction process of this project would produce minimal amounts of hydrocarbons and exhaust fumes. It would be expected that air pollution in the project area would increase during construction. The contractor would be required to maintain equipment in good working order to minimize emissions. He would also be required to suppress work site dust. Adverse effects to air quality would be short-term and temporary lasting only during the construction period of the project.

### 3.2 Biological Environment

#### 3.2.1 Terrestrial and Aquatic Environment

**ALTERNATIVE 1 – NO ACTION**

There will be no impact to terrestrial or aquatic resources due to implementation of this alternative.

**ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**  
The Vista Drive location is a developed site within the village limits. The area is surrounded by neighborhoods, a rehabilitation center and the Columbiana County Fair Grounds. It would be considered to have limited value for plant or wildlife species; therefore this alternative would have minimal impacts on the environment.

**ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S. MARKET ST.**  
The preferred site located on West Washington Street is in the village and has been developed for many years; and a structure previously stood on the proposed site. The area would be considered to have limited value for plant and wildlife species; therefore this alternative would have minimal impacts on the environment.

#### 3.2.2 Wet Lands

Executive Order (EO) 11990, Protection of Wetlands, requires federal agencies to take action to minimize the loss of wetlands. The NEPA compliance process requires federal agencies to consider a direct and indirect impact to the wetlands, which may result from federally funded actions.

#### **ALTERNATIVE 1 – NO ACTION**

The no action taken would not affect any wetlands as it involves no construction.

#### **ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

See Alternative 3 discussion

#### **ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S.MARKET ST.**

A search of the National Wetland Inventory website indicates no wetland data is available for the areas in question. All sites are inside the corporation limits of the Village of Lisbon on property that has been developed areas of sidewalks, roads and shopping districts for many years and contain no wetlands. In a letter dated December 22, 2005 from Mitch Cattrell, District Conservationist for the Natural Resources Conservation Service (Attachment 5) he states that none of the sites contain wetlands.

### **3.2.3 Threatened and Endangered Species and Critical Habitats**

In accordance with Section 7 of the Endangered Species Act (ESA) of 1973, the project area was evaluated for the potential occurrences of federally listed threatened and endangered specie. The ESA requires any federal agency that funds, authorized or carries out an action to ensure that their action is not likely to jeopardize the continued existence of any endangered or threatened species (including plant species) or result in the destruction or adverse modification of designated critical habitats (FEMA 1996). All proposed locations are essentially highly disturbed urban habitats comprised of manmade structures ( Offices, businesses and residential dwelling) with streets, lawns, and common landscaped ornamental vegetation. Wildlife in the area is consistent with such habitats including mostly birds, e.g. rock pigeons, house sparrows, American robins, and house finches. Few other species of wildlife are expected to occur and certainly no other listed endangered or threatened species.

Two federally listed species, Indiana bat (endangered) and eastern massasauga (candidate) are known to occur in Columbiana County. Habitat for either species is completely lacking at all proposed locations: therefore, no impacts are foreseen. Likewise, due to the disturbed nature of the habitat, none of the state listed species of insect, mollusks, or vertebrates will be impacted by the proposed actions. Construction on West Washington Street (preferred site), Vista Drive (alternate site) or North Market Street (dismissed site) would not result in the destruction or adverse modification of designated critical habitat. (Attachment 6)

#### **ALTERNATIVE 1 – NO ACTION**

The no action taken would not affect any threatened or endangered species, as it involves no construction.

#### **ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

No adverse impacts to threatened or endangered species are anticipated.

#### **ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S. MARKET ST.**

No adverse impacts to threatened or endangered species are anticipated.

### **3.3 Hazardous Materials**

#### **ALTERNATIVE 1 – NO ACTION**

The No Action Alternative has no hazardous materials issues associated with it.

#### **ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

This site was originally constructed in 1996. In 1978, the U.S. Consumer Product Safety Commission lowered the maximum lead content in most kinds of paint to a trace amount. Based on the construction date of the building lead paint contamination seems unlikely.

Asbestos use in construction projects was phased out starting in 1980 with a total ban imposed in 1999. Once again the construction date of this building would make contamination unlikely.

#### **ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S. MARKET ST.**

The building previously located on this site was used as a facility for the manufacture of medical walkers and crutches. Because of the age and use of the building site on February 19, 2005, MS Consultants, Inc. of Youngstown, Ohio conducted an on site analysis. (Attachment 7) As a result of that analysis it was determined there is no asbestos or lead contaminants at the location. When the building was demolished the debris will be removed from the site and placed in EPA approved landfill for demolition material.

### **3.4 Socioeconomics**

The proposed project area is the Village of Lisbon. The Lisbon is the county seat for Columbiana County, located in northeast Ohio.

The population of Lisbon is 2,788. The median age is 38 with 27.4 under the age of 19 and 19.8 over the age of 60. Among persons 25 years and over 77.8 percent has achieved high school or higher education attainment.

According to the 2000 census there are 1,239 housing units in Lisbon with 81.2 percent built prior to 1959. 13.9 percent of the population has lived in their home since 1969 or earlier. The median value for a home in Lisbon is \$74,300.00.

The residents of Lisbon are employed predominantly in manufacturing with wholesale and retail trade the next highest source of employment. The median household income for Lisbon is \$27,841 as compared to \$37,226 for the County and \$ 40,956 for the State of Ohio.

**ALTERNATIVE 1 – NO ACTION**

The no action alternative would result in continued challenges to the provision of emergency management services to all residents.

**ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

Alternative 2 would have an equally positive impact on all County residents through increased emergency management capabilities.

**ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S. MARKET ST.**

Alternative 3 would have an equally positive impact on all County residents through increased emergency management capabilities.

**3.4.1 Zoning and Land Use**

**ALTERNATIVE 1 – NO ACTION**

The take no action alternative would have no affect because there would be no change to the current facility; the structure already meets current zoning and code requirements.

**ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

On September 14, 2005 in a conversation with Cheryl Mills, Zoning Clerk for the Village of Lisbon ( Attachment 8) she stated that the zoning, B1 Local Business for the Vista Drive site, would be consistent with the construction of the project. Building permits would be obtained and all codes would be met.

**ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S. MARKET ST.**

On September 14, 2005 in a conversation with Cheryl Mills, Zoning Clerk for the Village of Lisbon ( Attachment 8) she stated that the zoning, B-3 Central Business for the preferred site on West Washington Street would be consistent with the construction of the project. Building permits would be obtained and all codes would be met.

**3.4.2 Noise**

Noise connected with a construction project is what will need to be addressed. As all of the sites are located in areas of busy commercial concerns the impact of a construction project will be minimal. Noise levels may be elevated during the construction period but that will be short so the disruption will be temporary.

**ALTERNATIVE 1 – NO ACTION**

There will be no construction activities, and therefore no noise impacts associated with this alternative.

**ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIV**

There are very few actual residences located near this site, so impact on sensitive receptors will be minimal. Noise impact associated with construction activities would be temporary. When construction is complete activity at any location would blend with normal day to day activity of the area.

**ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S.MARKET ST**

There are very few actual residences located near this site, so impact on sensitive receptors will be minimal. Noise impact associated with construction activities would be temporary. When construction is complete activity at any location would blend with normal day to day activity of the area.

### **3.4.3 Public Services and Utilities**

Public services to all sites are provided by the Village of Lisbon, (fire, police and rescue) they will also be the provider of water and sewer service and the waste water system. Electric service and natural gas are available through the local electric company (First Energy) and gas companies of the Columbia Gas system.

**ALTERNATIVE 1 – NO ACTION**

There will be no change to the current provision of services and utilities.

**ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIV**

Implementation of this alternative will result in improved provision of public services coordinated by emergency management following emergencies and disasters as a result of the expanded facility.

**ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S.MARKET ST**

Implementation of this alternative will result in improved provision of public services coordinated by emergency management following emergencies and disasters as a result of the new facility.

### **3.4.4 Traffic and Circulation**

The streets are two lane streets with both side parking, what you would normally find a small Ohio village with population 2,788. Traffic flow is maintained quite well as traffic is limited. The construction vehicles will have little or no impact on the area as most of the construction vehicles remain on site.

The streets are maintained by the Village of Lisbon.

There is no public transportation in the area.

**ALTERNATIVE 1 – NO ACTION**

There will be no traffic impacts associated with this alternative.

**ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

Additional vehicles associated with construction activities may have minor temporary impacts.

**ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S.MARKET ST**

Additional vehicles associated with construction activities may have minor temporary impacts.

**3.4.5 Environmental Justice (Executive Order 12898)**

On February 11, 1994, President Clinton signed Executive Order (EO) 12898, entitled, "Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations". The EO directs federal agencies, "to make achieving environmental justice part of its mission by identifying and addressing, as appropriate, disproportionately high and adverse human health or environmental effects of its programs, policies, and activities on minority populations and low income populations in the United States.

The total population of Columbiana County according to the 2000 census is 111,519; 96.4% of the population is white, 2.2% is African American, .2% is American Indian of Alaskan Native, and .2% is Asian. The locations being evaluated in the assessment do not impact any minority populations or neighborhoods. All sites addressed in this assessment are already located in predominantly commercial areas of the village. There will be no adverse effect on any minority or low-income populations.

**ALTERNATIVE 1 – NO ACTION**

No minority or low-income populations would be adversely impacted.

**ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

No minority or low-income populations would be adversely impacted by implementation of this alternative. The project would benefit the entire community by contributing to enhanced emergency management capabilities.

**ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S.MARKET ST**

No minority or low-income populations would be adversely impacted by implementation of this alternative. The project would benefit the entire community by contributing to enhanced emergency management capabilities.

**3.4.6 Safety and Security**

To minimize risks to safety and human health, all construction activities would be performed using qualified personnel trained in the proper use of the appropriate equipment including all appropriate safety precautions: additionally, all activities would be conducted in a safe manner in accordance with the standards specified in Occupational Safety and Health Act (OSHA) regulations.

Pedestrian traffic in the site locations is extremely light. All construction would be located on site and have very little impact on the daily movements of anyone needing to pass by any of the locations during construction.

The take no action alternative would have no affect on pedestrian traffic as there would be no construction.

#### **ALTERNATIVE 1 – NO ACTION**

There will be no impacts to safety and security associated with this alternative.

#### **ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

Implementation of this alternative will result in improved safety and security following emergencies and disasters.

#### **ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S.MARKET ST**

Implementation of this alternative will result in improved safety and security following emergencies and disasters.

### **3.5 Cultural Resources**

In addition to review under NEPA, consideration of impacts to cultural resources is mandated under Section 106 of the National Historic Preservation Act (NHPA), as amended, and implemented by 36 CFR Part 800. Requirements include identification of significant historic properties that may be impacted by the Proposed Action. Historic properties are defined as archaeological sites, standing structures, or other historic resources listed is or eligible for listing in the National Register of Historic Places (NRHP) (36 CFR 60.4).

As defined in 36 CFR Part 800.169D0, the Area of potential Effect (APE), “ is the geographic area within which an undertaking may directly or indirectly cause changes in the character or use of historic properties, if such properties exist.”

In addition to identifying historic properties that may exist in the proposed project’s APE, FEMA must also determine, in consultation with the appropriate State Historic Preservation Officer (SHPO), what effect, if any, the action will have on historic properties. Moreover, if the project would have an adverse effect on these properties, FEMA must consult with SHPO on ways to avoid, minimize, or mitigate the adverse effect.

### **3.5.1 Historic Resources**

#### **ALTERNATIVE 1 – NO ACTION**

The take no action alternative would have no affect, as nothing would be disturbed at the location.

#### **ALTERNATIVE 2 - REMODEL EXISTING STRUCTURE, VISTA DRIVE**

Located on previously developed land and constructed in 1996, there is no historic significance to this site.

#### **ALTERNATIVE 3 – CONSTRUCT NEW BUILDING, 215 S. MARKET ST.**

This site was submitted for review to the Ohio Historic Preservation Office. Enclosed is all documentation submitted to the OHPO. All correspondence and their letter stating no objections are also included. (Attachment 9)

*\* The OHPO coordination letter references 110 West Washington Street, This is the address of the previous building that occupied the site; the building was oriented differently on the site and therefore had a different street address than the planned structure under this alternative.*

### **SECTION 4: CUMULATIVE IMPACTS**

The project will provide the Columbiana County Emergency Management Agency with a facility that will allow them to address natural and man-made disasters in the prescribed manner with enough room for all needed equipment and personnel. The Village of Lisbon will have a visually pleasing new structure in the downtown area and the citizens of the County will benefit from the ability of the EMA to respond at a higher level of efficiency.

### **SECTION 5: PUBLIC PARTICIPATION**

The proposed project has been discussed at several County Commissioner meetings, which are public. Additionally there have been several stories in the local newspaper discussing the proposed activity. (Attachment 11)

Notice of the proposed action, location of the proposed site, participants, location of the draft EA and who to call to provide comments will be posted in the Columbiana County Courthouse and on outside Courthouse doors. It will also be placed on the agenda of the meeting of the Board of Commissioners for discussion in an open forum. Letters will be sent to businesses and homes within the vicinity of the proposed activity.

### **SECTION 6: PERMITS**

The only permits required for the project will be a building permit required by the State of Ohio Industrial Compliance Office and the Village of Lisbon.

### **SECTION 7: AGENCIES CONSULTED**

National Resources Conservation Service  
Village of Lisbon-Zoning Office  
Columbiana County Engineer  
Ohio Department of Natural Resources – Division of Wildlife  
Ohio Historic Preservation Office  
U. S. Fish and Wildlife Service

**SECTION 8: List of Preparers**

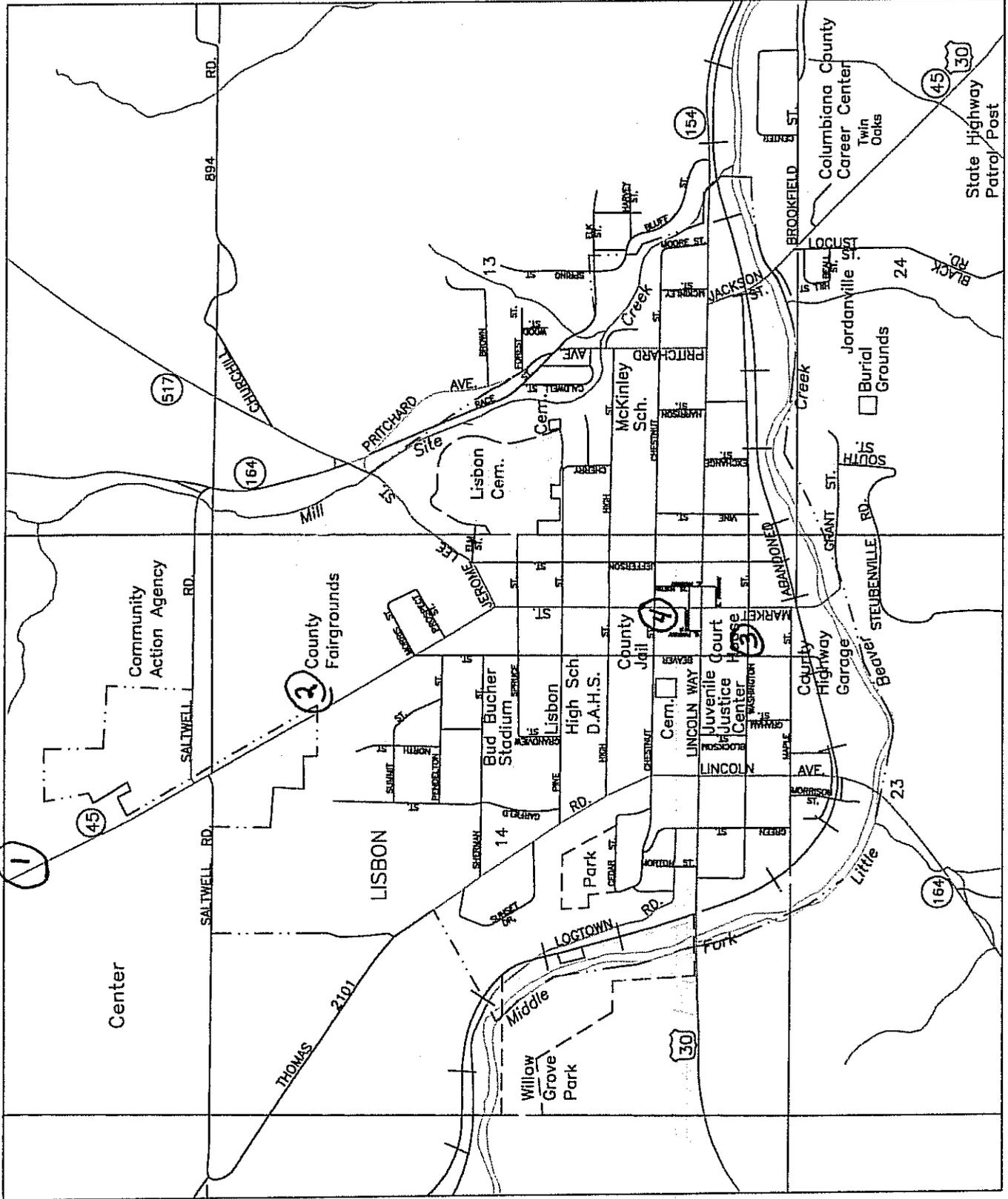
Original draft prepared by Pam Dray, Coordinator, Columbiana County Development Department

Revisions made by Amanda Ratliff, Regional Preparedness Officer, DHS

# Appendix A

Figures

- 1) NO ACTION TAKEN
- 2) REMODEL AN EXISTING STRUCTURE
- 3) BUILD A NEW BUILDING PREFERRED OPTION
- 4) CONSIDERED & DISMISSED



# Lisbon Village

# Zoning Map of the Village of Lisbon, Columbiana County, Ohio

Approved by the Lisbon City Council  
 on this 11<sup>th</sup> day of April, 1994  
 Mayor William Z. Colemancer  
 Council Member Robert A. Durbin

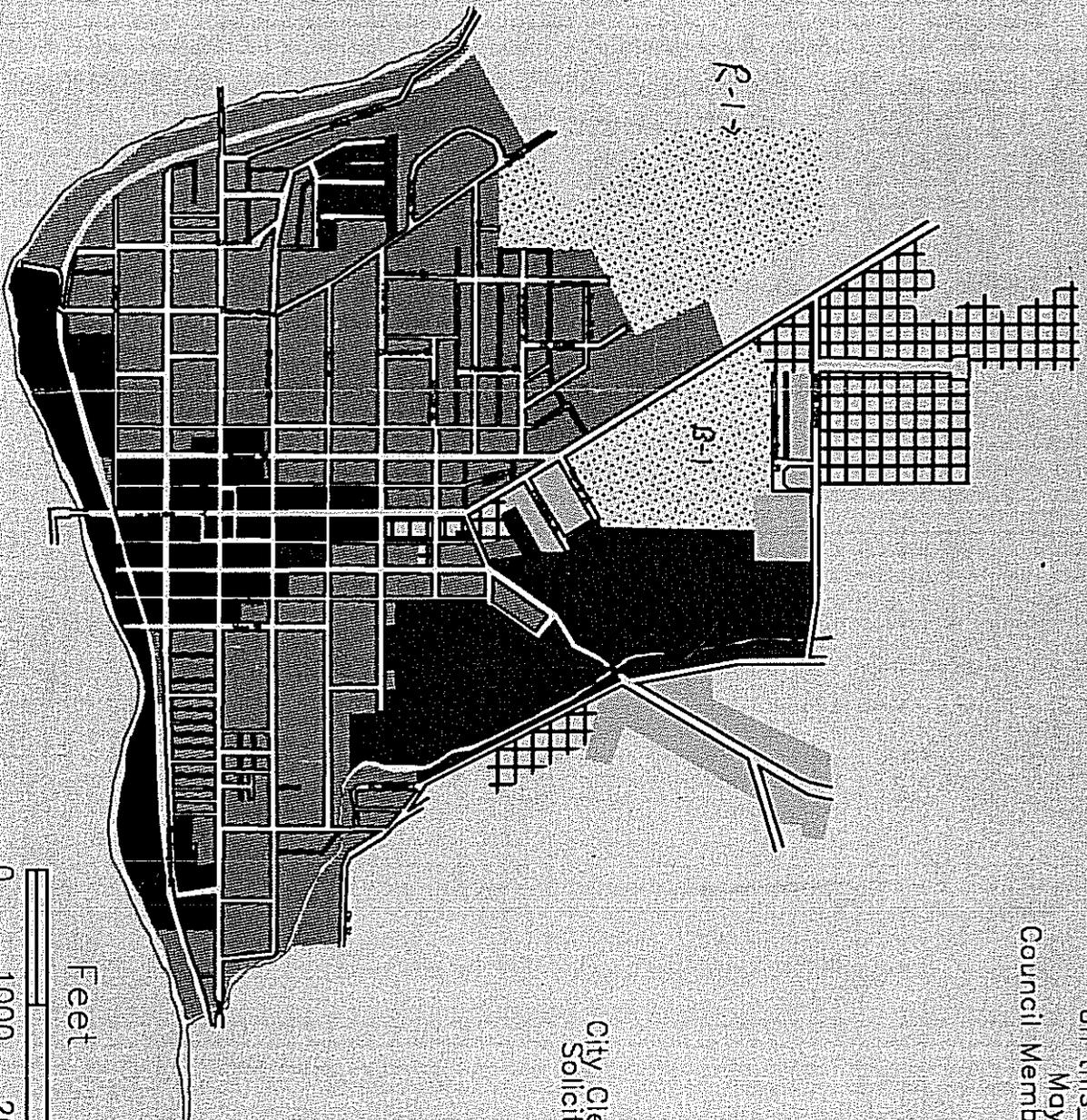
[Signature]  
 Zoning Commission

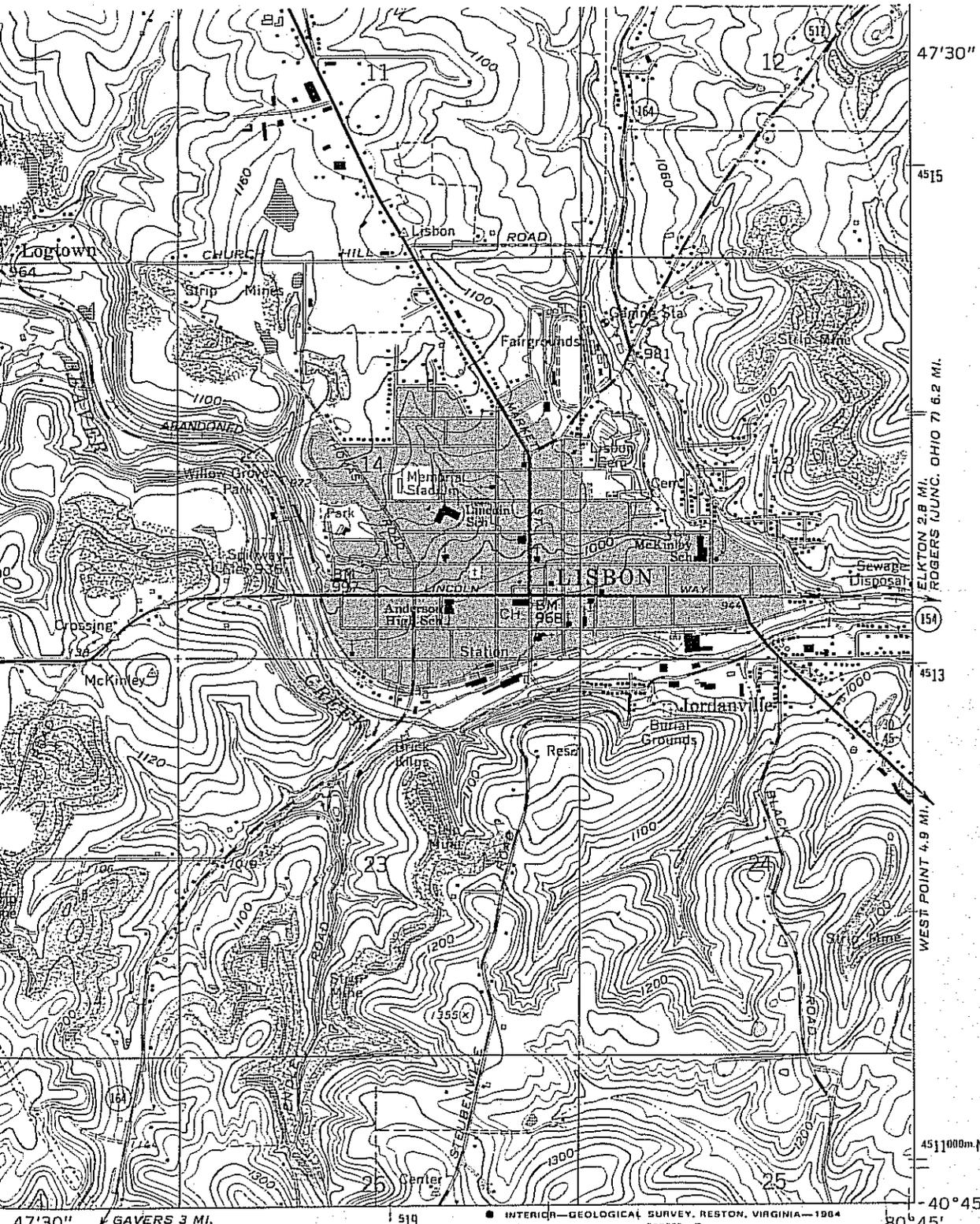
City Clerk  
 Solicitor

[Signature]  
[Signature]

## ZONING

	Open Area
	R-1 Residential
	R-2 Residential
	R-3 Residential
	B-1 Local Business
	B-2 Highway/General Business
	B-3 Central Business District
	M-1 Restricted Industrial
	M-2 General Industrial





47'30"  
4515  
4513  
451000m N  
40°45'  
80°45'

ELKTON 2.8 MI.  
ROGERS (JUNC. OHIO) 7.6.2 MI.  
WEST POINT 4.9 MI.

47'30" GAVERS 3 MI.  
SALINEVILLE 11 MI.

519 INTERIOR-GEOLOGICAL SURVEY, RESTON, VIRGINIA-1984  
520000m E.

ROAD CLASSIFICATION

- Heavy-duty —————
- Medium-duty —————
- Light-duty —————
- Unimproved dirt - - - - -
- U. S. Route (Shield symbol)
- State Route (Circle symbol)



QUADRANGLE LOCATION

LISBON, OHIO  
40080-G7-TF-024

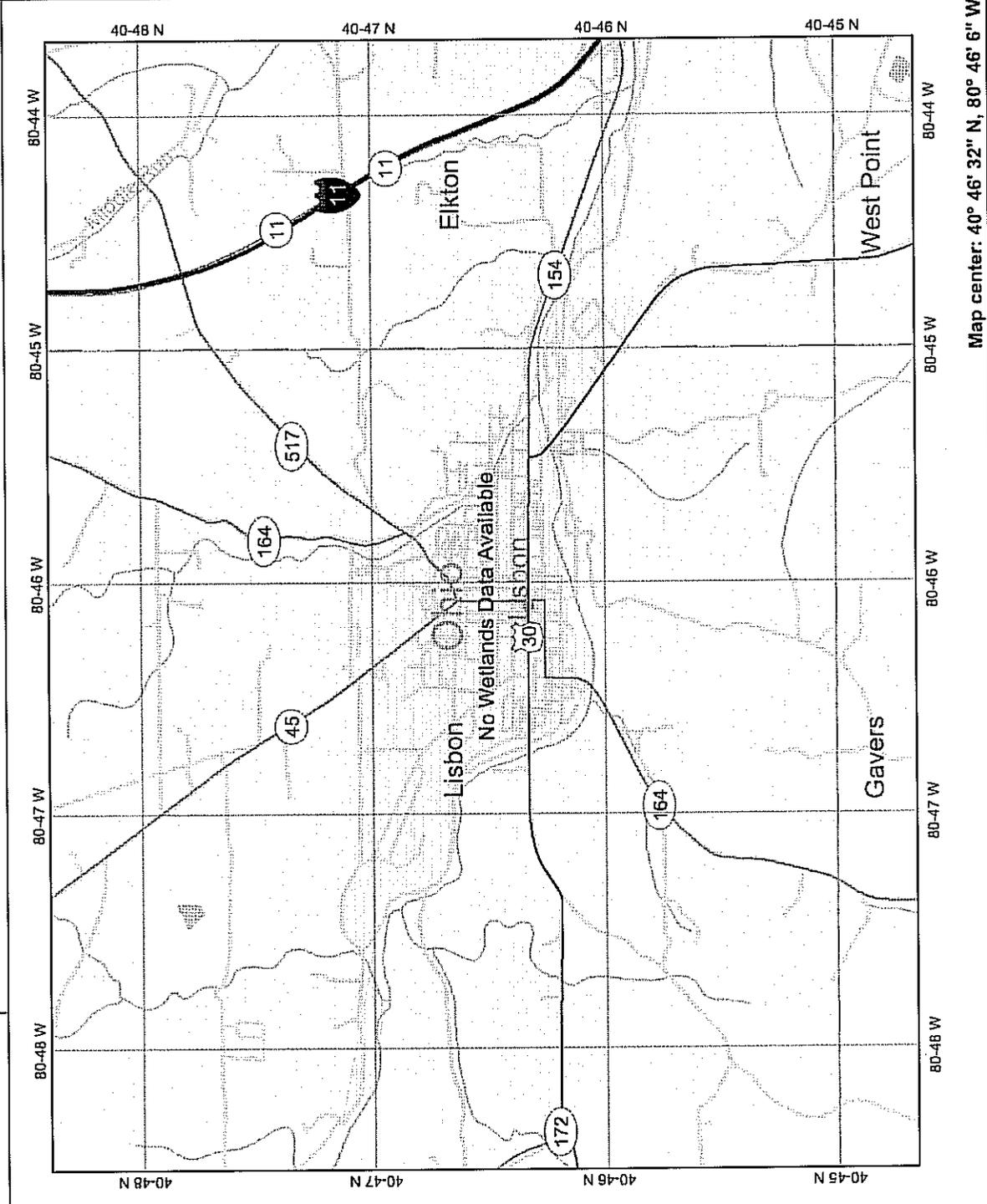
1960  
PHOTOREVISED 1984  
DMA 4865 IV SE-SERIES V852

WEST POINT  
4.9 MI. NW

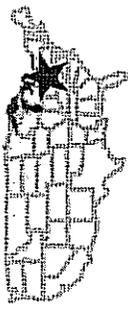
8

FIG. 3

# Lisbon



Map center: 40° 46' 32" N, 80° 46' 6" W



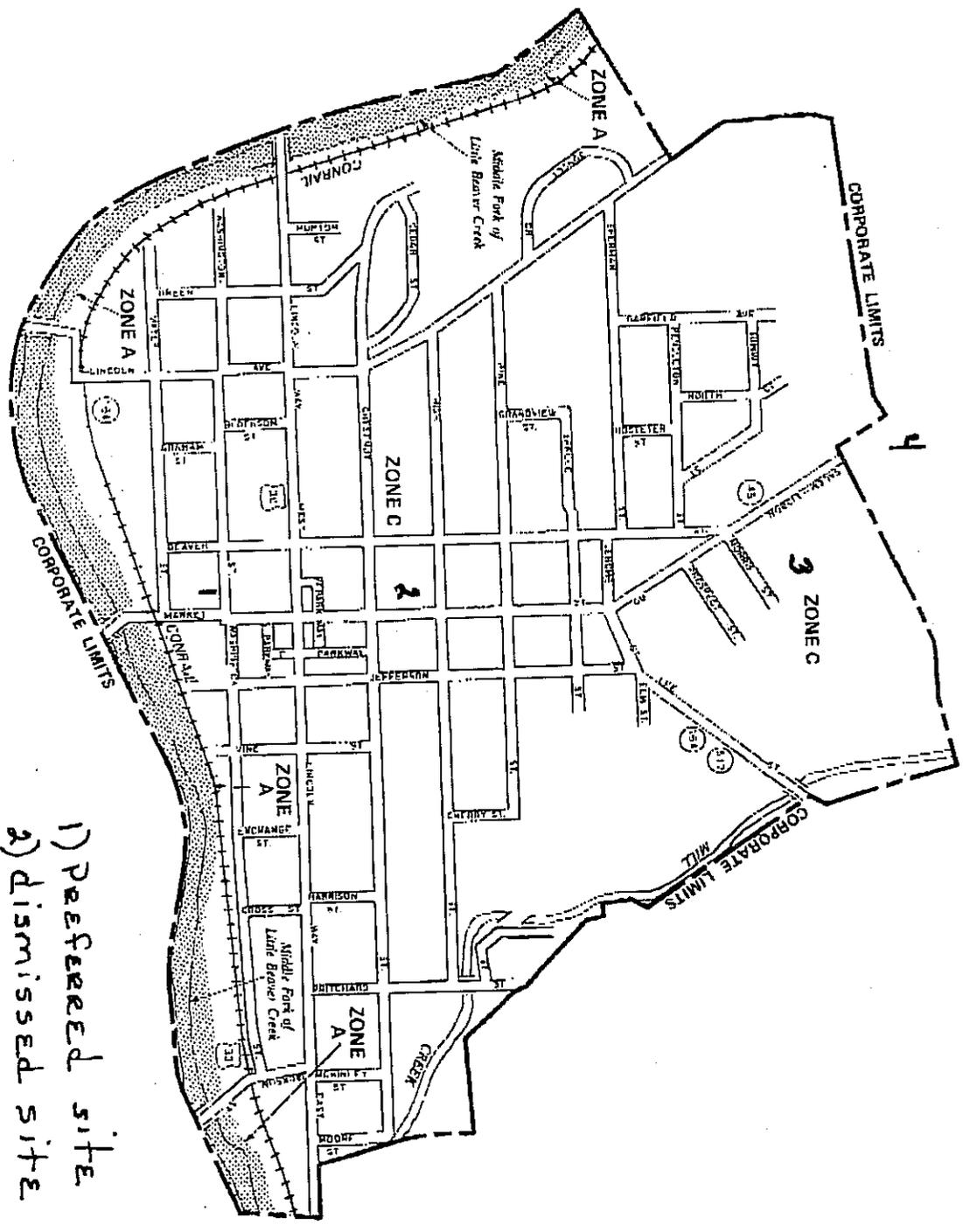
## Legend

- Interstate
- Major Roads
- Other Road
- Interstate
- State highway
- US highway
- Roads
- CONUS Cities
- CONUS USGS Quad Index 24K
- Lower 48 Wetland Polygons
- Estuarine and Marine Deepwater
- Estuarine and Marine Wetland
- Freshwater Emergent Wetland
- Freshwater Forested/Shrub Wetland
- Freshwater Pond
- Lake
- Other
- Riverine
- Lower 48 Available Wetland Data
- No Wetlands Data Available
- Wetlands Data Available
- NHD Waterbodies
- NHD Streams
- Canadian Waterbodies
- CONUS Counties 100K
- Urban Areas 300K
- CONUS States 100K
- South America
- North America



Scale: 1:64,632

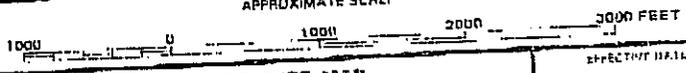
This map is a user generated static output from an Internet mapping site, and is for general reference only. Data layers that appear on this map may or may not be accurate, current, or otherwise reliable. THIS MAP IS NOT TO BE USED FOR NAVIGATION.



- 1) Preferred site
- 2) Dismissed site
- 3) Alternate Vista Dr.
- 4) Present location



APPROXIMATE SCALE



FEDERAL EMERGENCY MANAGEMENT AGENCY

VILLAGE OF LISBON, OH  
COLUMBIANA COUNTY

FLOOD INSURANCE RATE MAP  
COMMUNITY NUMBER 390085

EFFECTIVE DATE:  
SEPTEMBER 30, 1999

# Appendix B

Agency Consultation and Public Notification

Appendix B  
Attachments

1. Hannahan Strollo Architects
2. Pete Conkle, National Resource Conservation Service
3. Troy Graft, Columbiana County Engineers Office
4. Pete Conkle, Flood Plain Manager, National Resource Conservation Service
5. Mitch Cattrell, Director, National Resource Conservation Service
6. Jeff Herrick, Ohio Department of Natural Resources
7. MS Consultants, Inc.
8. Cheryl Mills, Zoning Clerk, Village of Lisbon
9. Ohio Historic Preservation Office
10. U.S. Fish and Wildlife Service
11. Public Notifications

HANAHAN  
STROLLO &  
ASSOCIATES INC.



ARCHITECTURE  
INTERIOR DESIGN

COLUMBIANA COUNTY  
EMERGENCY MANAGEMENT AGENCY  
PROPOSED EMERGENCY OPERATION CENTER

June 24, 2004

The Commissioners of Columbiana County have requested Hanahan Strollo & Associates, Architects to prepare Preliminary Program for a proposed Emergency Operation Center to be built in Lisbon, Ohio. Please refer to the attached Departmental Area Summary sheet for Building Space Program and Building size. Two design options have been discussed, one to remodel an existing structure and two to build a new structure.

**OPTION – 1 Remodel an existing structure**

Located at 25 Vista Drive in Lisbon, the building is 3900 s.f. in size and is a 1-story office building. Built in 1996 as a (5-B) wood frame construction type with a brick veneer exterior. There is a small 20' x 25' area in the rear of the building which was designed as a garage for vehicles. The remaining area is finished office space. All interior walls are non-load bearing and can be removed. There is a double stud wall which separates the building into (2) tenant spaces. There are also (2) separate electrical systems which serve the building.

The building is slightly smaller than the program system requirements and not all spaces can be included, we have attempted to include most of the proposed spaces within the limits of the exterior walls.

Please refer to the attached Sketch Option – 1 Floor Plan for Layout.

The Probable Construction Cost for Remodeling are as follows:

General Construction	\$ 75,000
Plumbing	\$ 5,000
HVAC	\$ 10,000
Fire Protection	\$ 2,000
Electrical/Exg.	\$ 60,000
Sub-Total	\$152,000
10% Contingency	\$ 15,000
Construction Total	\$167,000*
Building Acquisition	\$350,000
Total	\$517,000

\*Note price does not include furnishings, equipment, radio tower, building permits or A/E fees.

A separate Maintenance Garage Building would have to be built on the site to house emergency vehicles and equipment storage. The proposed new metal building would be approximately 30' x 48' in size. The proposed location of this building would be located in the Northwest Corner of the present site. The Probable Construction cost of the Vehicle Garage would be approximately \$90,000.

**OPTION -2 Build a New Building**

Located adjacent to the County Jail on property owned by Commissioners, utility would be extended from the Jail to the new site.

The building would be approximately 4800 s.f. and would be built as a 1-story structure. The building would be designed as a masonry bearing wall structure Type 3-B Construction with a pitched wood truss roof.

Interior spaces would be designed to meet the size and space requirements per The Department Area Summary Sheet. The building will be slightly larger than Option-1 to accommodate the locker/shower room, large toilet rooms and the pressroom and equipment storage rooms which could not be included in Option -1.

The Probable Construction Costs for the New Building are as follows:

Site Development	\$ 50,000
General Construction	\$240,000
Plumbing	\$ 15,000
HVAC	\$ 72,000
Fire Protection	\$ 5,000
Electrical	<u>\$ 96,000</u>
Sub Total	\$478,000
5% Contingency	<u>\$ 24,000</u>
Total	\$502,000*

\*Note this price does not include furnishings, equipment, radio tower building permits, utility extentions from The County Jail or A/E Fees.

A New Vehicle Maintenance Building could be built attached to the new E.O.C., for direct access to emergency vehicles. This building would be the same size and construction as previously discussed and would have an additional cost of approximately \$90,000.

**OPTION -3 Build a New Building**

Located adjacent to the County Engineer's Office on South Market Street in Lisbon on property owned by Commissioners. Public utilities are available at the site.

The building would be approximately 4800 s.f. and would be built as a 1-story structure. The building would be designed as a masonry bearing wall structure Type 3-B Construction with a pitched wood truss roof.

Interior spaces would be designed to meet the size and space requirements per The Department Area Summary Sheet. The building will be slightly larger than Option-1 to accommodate the locker/shower room, large toilet rooms and the pressroom and equipment storage rooms which could not be included in Option -1.

The Probable Construction Costs for the New Building are as follows:

Site Development	\$ 50,000
General Construction	\$240,000
Plumbing	\$ 15,000
HVAC	\$ 72,000
Fire Protection	\$ 5,000
Electrical	\$ 96,000
Sub Total	\$478,000
5% Contingency	\$ 24,000
Total	\$502,000*

\*Note this price does not include furnishings, equipment, radio tower building permits, or A/E Fees.

A New Vehicle Maintenance Building could be built attached to the new E.O.C., for direct access to emergency vehicles. This building would be the same size and construction as previously discussed and would have an additional cost of approximately \$90,000.

CONVERSATION RECORD | TIME: 2:10 | DATE: SEPTEMBER 14, 2005

TYPE: TELEPHONE CONVERSATION/OUTGOING

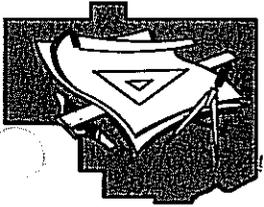
PERSON CONTACTED Pete Conkle  
LOCATION Columbiana County National Resource Conservation District  
1834-B South Lincoln Avenue  
Salem, Ohio 44460

TELEPHONE NUMBER: 330-332-8732

SUMMARY: Called Pete to discuss the project impact on farmland in the area. Gave him the three site locations and he was familiar with all three locations and the fact that all are located inside the corporation limits on previously disturbed ground. As a result he concurred with our conclusion that no farmland would be destroyed or converted.

ACTION REQUIRED: NONE

NAME OF DOCUMENTER: PAMELA DRAY 9/14/05



# BERT DAWSON

Columbiana County  
ENGINEER

January 17, 2006

Pam Dray  
Columbiana County  
Planning & Economic Development  
130 W. Maple Street  
Lisbon, OH 44432

Re: Columbiana County  
Emergency Operations Center  
Building Sites

Dear Pam,

Per your request, I have visited each proposed building site and evaluated each for the effects on water resources and water quality.

The following is my report:

### 3.1.2 Water Resources and Water Quality

#### Site 1 - West Washington Street

**Site Visit Date:** January 13, 2005

#### **Findings:**

This is a very level site where the former lawn mower repair shop was located. No surface waters observed in the area.

#### **Storm Water Run-Off:**

Storm water run-off flows toward the south east corner of the lot to an existing storm sewer with catch basins. The Middle Fork of Little Beaver Creek will receive the storm water run-off.

#### Site 2 – North Market Street, south of the old County Jail

**Site Visit Date:** January 13, 2005

#### **Findings:**

This site is where the former Public Defenders Office was located and has a significant slope toward the south end of the lot. No surface waters observed in the area.



**Columbiana County EOC  
Water Resources and Water Quality (Cont.) Page 2**

**Storm Water Run-Off:**

Storm water run-off flows toward the south end of the lot to an existing storm sewer with catch basins. The Middle Fork of Little Beaver Creek will receive the storm water run-off.

**Site 3 – Vista Drive, just east of North Market Street**

**Site Visit Date:** January 13, 2005

**Findings:**

This site is a vacant lot with grassy vegetation. It has a gradual slope toward the east and south. No surface waters observed in the area.

**Storm Water Run-Off:**

Storm water run-off flows mainly toward the east / southeast corner of the lot to an existing storm sewer with catch basins. The Middle Fork of Little Beaver Creek will receive the storm water run-off.

**Aquifers: (Sites 1, 2 & 3)**

Ground water information was obtained from Ohio Department of Natural Resources maps specifically, "*Ground Water Resources of Columbiana County*" by Katie Crowell and "*Yields of the Unconsolidated Aquifers of Ohio*" available on the ODNR Division of Water website: <http://www.dnr.state.oh.us/water/>.

Well yields in the Lisbon area produce between 10 to 100 gpm. According to the *Ground Water Resources of Columbiana County* map, this is a "Good ground water area. Interbedded and interlensed sand, gravel, silt and clay. Farm and small industrial supplies are available from wells ranging to 300 feet deep. Exploratory drilling may be necessary to locate sufficiently coarse material, Yields from underlying sandstones are described below."

"Ground water obtained from the sandstones and shales of the Pottsville and Allegheny Groups. More than 100 gallons per minute has been reported although long term maximum yield may not exceed 25 gpm. Bedrock is covered with up to 100 feet of unconsolidated deposits. Yields are sufficient for domestic and farm supplies."

**Drinking Water Resources: (Sites 1, 2 & 3)**

The Village of Lisbon's source of drinking water is well fields located approximately two miles north of the Village. The water is then pumped to the Lisbon Water Treatment Plant where the water is treated and distributed to the residents and businesses of the community.

**Columbiana County EOC  
Water Resources and Water Quality (Cont.) Page 3**

**Watershed Water Quality: (Sites 1, 2 & 3)**

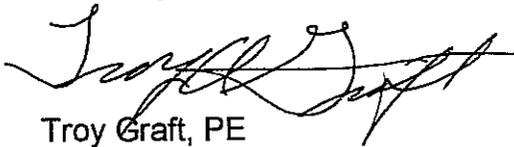
Information for the watershed obtained at [www.epa.gov/surf](http://www.epa.gov/surf) (surf your watershed) shows a Fish Consumption Advisory and Sediment / Siltation Impairment for the Middle Fork of Little Beaver Creek. (Please see the attached EPA Watershed Report).

**Summary:**

It is my professional opinion that none of the three proposed building sites will have a negative impact on surface or ground water resources. Sites 1 and 2 currently have buildings at these locations and Site 3 has buildings in the lots adjacent to this site. Sites 1 & 2 are located in a B-3 Central Business District and Site 3 is located in a B-1 Local Business District. In addition, all three sites have existing storm sewers with catch basins to collect and drain the storm water run-off.

Please do not hesitate to contact me with any questions or comments.

Sincerely,

A handwritten signature in black ink, appearing to read 'Troy Graft', written over a horizontal line.

Troy Graft, PE



# U.S. Environmental Protection Agency

## Total Maximum Daily Loads

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### Listed Water Information

**CYCLE : 2004**

Click [here](#) to see metadata for this report.

**Cycle:** 2004    **State:** OH    **List ID:** OH05030101 070

**Waterbody Name:** MIDDLE FORK LITTLE BEAVER CREEK

**State Basin Name:** UPPER OHIO RIVER

**Listed Water Map Link:** [MAP 303\(d\)](#)

#### State List IDs:

Cycle	State List ID
2002	05030101 070
2004	05030101 070

#### State Impairments:

State Impairment	Parent Impairment	Priority	Rank	Targeted Flag	Anticipated TMDL Submittal
CAUSE UNKNOWN					DEC-31-2005
PESTICIDES					DEC-31-2005
UNIONIZED AMMONIA					DEC-31-2005
NUTRIENTS					DEC-31-2005
ORGANIC ENRICHMENT/LOW DO					DEC-31-2005
SALINITY/TDS/CHLORIDES					DEC-31-2005
OTHER HABITAT ALTERATIONS					DEC-31-2005
PATHOGENS					DEC-31-2005
OIL AND GREASE					DEC-31-2005
FCA (PCBS)	FISH CONSUMPTION ADVIS.				DEC-31-2005
SILTATION	SEDIMENT/SILTATION				DEC-31-2005
NATURAL LIMITS (WETLANDS)					DEC-31-2005

#### Potential Sources of Impairment:

There were no potential sources reported to EPA by the state.

**Total Maximum Daily Load (TMDL) Information:**

There were no TMDLs reported to EPA by the state.

**Watershed Information:**

Watershed Name	Watershed States
UPPER OHIO	OHIO PENNSYLVANIA WEST VIRGINIA

---

[Water](#) | [Wetlands, Oceans & Watersheds](#) | [Watershed Protection](#)

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Last updated on Friday, January 13th, 2006  
URL: <http://oaspub.epa.gov/waters/enviro.control>

4

SBC Yahoo! Mail

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Welcome, ccdod@sbcglobal.n...  
[Sign Out, My Account]

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Mail | Addresses | Calendar | Notepad

What's New - Mail For Mobile - Upgrades - Options

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Search Mail | Search the Web

Check Other Mail [Edit]  
mail.trueswitch...

- Folders [Add - Edit]
- Inbox
  - Draft
  - Sent
  - Bulk [Empty]
  - Trash [Empty]
- My Folders [Hide]
- EarthLink\_Mail

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This message is not flagged. [ Flag Message - Mark as Unread ] Pr

**Subject:** Floodplain evaluation

**Date:** Tue, 27 Dec 2005 14:16:24 -0600

**From:** "Conkle, Pete - Salem, OH" <Pete.Conkle@oh.nacdn.net> Add to Address  
Add Mobile Alert

**To:** ccdod@sbcglobal.net

Pam,

After reviewing the three addresses you provided me in the Li I have determined that none of the locations are in the flood area. These locations were not affected by the September 200 Columbiana County.

Since the 3 locations are not in a flood hazard area, any of locations would be suitable for the new EOS center.

Should you have any further questions, please contact me.

Best regards,  
 Pete Conkle  
 District Program Coordinator/Floodplain Manager  
 Columbiana SWCD  
 1834-B South Lincoln Av.  
 Salem, OH 44460

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1834-B South Lincoln Avenue, Salem, OH 44460  
(330) 332-8732 FAX (330) 332-2976

December 22, 2005

Pam Dray  
Col. Co. Planning & Economic Dev. Office  
130 W. Maple St.  
Lisbon, OH 44432

Dear Mrs. Dray:

At your request, I am sending an evaluation of the three sites under consideration for the new Columbiana County Emergency Operations Center. I have evaluated each site and reported conditions based on information available from the Published Soil Survey of Columbiana County. This information is provided to you as a service of the USDA Natural Resources Conservation Service in cooperation with the Columbiana Soil and Water Conservation District.

**Site 1:** West Washington Street, southwest of the intersection with Market Street. This site was formerly a lawn mower repair business.

**Soil type and geology:** The soil on this site is Chili loam, ClB, on a nearly level site. Chili soil is well drained. It developed from sandy and gravelly glacial outwash on second level stream terraces. It is well suited for building site development. Depth to bedrock is greater than 10 feet.

**Wetland:** This site is not a wetland. Columbiana County does not have a wetland map. This soil is not hydric, nor does it have hydric inclusions.

**Seismic Risk:** This soil is not rated for earthquake effects. Columbiana County is not considered to have a risk of earthquakes.

**Site 2:** North Market Street, just south of the old County Jail, where the public defenders office was formerly housed.

**Soil type and geology:** The soil at this site is Loudonville and Muskingum complex, LuE, on slopes of 15 to 20 percent. This is a well drained upland soil that developed from medium textured glacial till over residual sandstone or shale bedrock. Bedrock can occur as shallow as 36 inches, but typically occurs at about 42 inches. This site has moderate to severe limitations for building site development due to slope and depth to bedrock.

**Wetland:** This site is not a wetland. The soil is not hydric, nor does it have hydric inclusions.

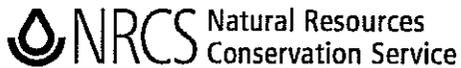
**Seismic Risk:** This soil is not rated for seismic risk.

**Site 3:** Vista Drive off of North Market Street.

**Soil type and geology:** The soil at this site is mapped as Titusville silt loam, TuC2, on slopes of 5 to 10 percent. The soil here has been disturbed thru prior excavation. Under natural conditions this soil is moderately well drained upland soil that developed from medium textured glacial till. Depth to bedrock is greater than 4 feet. This soil has moderate limitations for building site development due to a seasonally high water table. This limitation can easily be overcome by planning for foundation drainage.

**Wetland:** This site is not a wetland. The soil is not hydric, nor does it have hydric inclusions.

**Seismic Risk:** This soil is not rated for seismic risk.



---

1834-B South Lincoln Avenue, Salem, OH 44460  
(330) 332-8732 FAX (330) 332-2976

All three sites are found on soil survey sheet 48, available from this office. More detailed soil information for engineering purposes is also available on request. Feel free to contact me if you have any questions or need additional information.

Sincerely,



D. Mitchell Cattrell  
District Conservationist  
Salem Field Office



# Ohio Department of Natural Resources

BOB TAFT, GOVERNOR

SAMUEL W. SPECK, DIRECTOR

Division of Wildlife - District Three

Steven A. Gray, Chief

Jeffrey J. Herrick, D3 Manager

912 Portage Lakes Drive

Akron, OH 44319-1599

Phone: (330) 644-2293 Fax: (330) 644-8403

January 27, 2006

Pam Dray  
Columbiana County Development Department  
130 Maple Street  
Lisbon, Ohio 44432-1222

Dear Ms. Dray,

The Ohio Division of Wildlife has reviewed the four sites you provided for the new Emergency Operations Center in Lisbon. The sites were evaluated in accordance with Section 7 of the Endangered Species Act of 1973 to determine fish and wildlife in the area and to determine any impacts to threatened and endangered species or critical habitats.

All proposed locations are essentially highly disturbed urban habitats comprised of manmade structures (offices, businesses, and residential dwellings) with streets, lawns, and common landscaped ornamental vegetation. Wildlife in the area is consistent with such habitats including mostly birds, e.g. rock pigeons, house sparrows, American robins, and house finches. Few other species of wildlife are expected to occur and certainly no listed endangered or threatened species.

Two federally listed species, Indiana bat (endangered) and eastern massasauga (candidate) are known to occur in Columbiana County. Habitat for either species is completely lacking at all proposed locations; therefore, no impacts are foreseen. Likewise, due to the disturbed nature of the habitat, none of the state listed species of insects, mollusks, or vertebrates will be impacted by the proposed actions.

It is our finding that site number one, your preferred location, will have no adverse effects on any endangered or threatened species, and will not impact any critical habitats. Any questions regarding this review can be directed to Dan Kramer, District Three Wildlife Mgt. Supervisor or Jeff Herrick, District Three Manager at (330) 644-2293.

Sincerely,

A handwritten signature in black ink, appearing to read "Jeff Herrick".

Jeff Herrick, Manager  
Wildlife District Three

6



# Ohio Department of Natural Resources

BOB TAFT, GOVERNOR

SAMUEL W. SPECK, DIRECTOR

## Division of Natural Areas and Preserves

*Nancy Strayer, Acting Chief*

1889 Fountain Square, Bldg. F-1

Columbus, OH 43224-1388

Phone: (614) 265-6453; Fax: (614) 267-3096

March 5, 2003

Marie Cox  
Department Assistant  
Columbiana County Development  
130 Maple Street  
Lisbon, Ohio 44432

Dear Ms. Cox:

After reviewing our Natural Heritage maps and files, I find the Division of Natural Areas and Preserves has no records of rare or endangered species in the #6 Clearance Activities project area, as outlined on the map accompanying the data request, in the ~~Village of Lisbon~~ and Village of Wellsville, in Columbiana County, on the Wellsville Quad.

There are no existing or proposed state nature preserves or scenic rivers at the project site. We are also unaware of any unique ecological sites, geologic features, breeding or non-breeding animal concentrations, champion trees, or state parks, forests or wildlife areas within the project area.

Our inventory program has not completely surveyed Ohio and relies on information supplied by many individuals and organizations. Therefore, a lack of records for any particular area is not a statement that rare species or unique features are absent from that area. Please note that although we inventory all types of plant communities, we only maintain records on the highest quality areas. Also, we do not have data for all Ohio wetlands. The Division of Wildlife can be contacted at 614-265-6300 for additional data on its statewide wetland inventory. For National Wetlands Inventory maps, please contact Madge Fitak in the Division of Geological Survey at 614-265-6576.

Please contact me at 614-265-6472 if I can be of further assistance.

Sincerely,

A handwritten signature in cursive script that reads "Marleen Kromer".

Marleen Kromer  
Natural Heritage Data Management Section

NOTICE OF PROJECT SPECIFIC RELEASE OF FUNDS RESPECTING ENVIRONMENTAL GRANT CONDITIONS

Pursuant to CFR Part 58 and Part 50

Ohio Department of Development  
Division of Community Development  
Office of Housing and Community Partnerships

Pursuant to the Community Development Act, as amended, the National Affordable Housing Act, as amended, the Cranston-Gonzales Act, as amended, and/or Ohio Department of Development policy.

1. Name, Address and Zip of Grantee:  James Hoppel, President Columbiana County Commissioners 105 S. Market Street, Courthouse Lisbon, OH 44432  Grant Number: B-F-02-015-1	2. With copy (Name & Address) to:  Pam Dray, Coordinator Columbiana County ED/CD Department 130 West Maple Street Lisbon, OH 44432
--	---

<u>3. Project/Activities</u>	<u>Location</u>	<u>Request Date</u>	<u>Release Date</u>	<u>E.R. Type</u>
<del>06 Clearance Activities</del>	<del>Vlg. of Lisbon/Wellsville</del>	<del>04/03/2003</del>	<del>04/21/2003</del>	<del>Environmental Assessment</del>

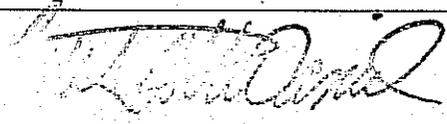
The Office of Housing and Community Partnerships(OHCP) has received and/or processed your Request for Release of Funds and Certification (RRDF) or Certification of Exemption, Categorical Exclusion not Subject to 58.5, Categorical Exclusion but Subsequently Exempt, or Continued Relevance pertaining to the above grant's project(s)/activity(ies).

OHCP or HUD has not received any objections to the RRDF, or if objections were received, they have been considered and adequately resolved; and the objection period, as specified in Title 24 of Code of Federal Regulations Part 58 or Part 50 has expired.

Environmental conditions for the above requested project(s)/activity(ies), have been removed. This notice does not release other funding conditions specified in the grant agreement, letter of award, or other specific conditions placed by OHCP or HUD on the grantee or project.

COLUMBIANA CNTY is hereby authorized to commence the project(s) and obligate funds provided in the above referenced grant agreement or program income fund for the above listed project(s)/activity(ies). This notice of release of funds does not provide a release for other federal funds, which require environmental clearance prior to proceeding with the project(s)/activity(ies).

If project(s)/activity(ies) are continued in subsequent program years, such authority, is conditioned on the availability of funds, a submission of an application by the grantee, approval by OHCP of said application, an environmental review record update, and submission of a RRDF or certification to OHCP. This notice must be retained in your environmental review record.

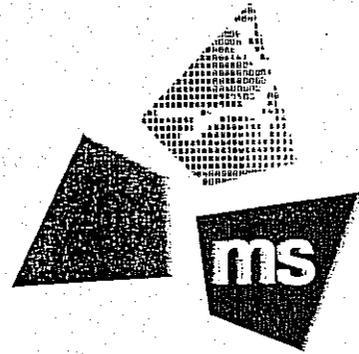
  
\_\_\_\_\_  
Signature

04/21/2003  
Date

Lisa Patt-McDaniel, Manager, OHCP

**ms consultants, inc.**  
engineers, architects, planners

333 East Federal Street  
Youngstown, Ohio 44503-1821  
Phone: (330) 744-5321  
Fax: (330) 744-5256  
www.msconsultants.com



7

December 22, 2004

Mr. Jim Hoppel  
Columbiana County Commissioner  
105 South Market Street  
Lisbon, OH 44432

**RE: Asbestos Survey**  
112 W. Washington Street  
Lisbon, OH

Dear Mr. Hoppel:

ms consultants, inc. appreciates the opportunity to respond to your cost proposal request for Asbestos Inspection Services. Per our discussion, it is our understanding that an Asbestos Survey be conducted at 112 W. Washington Street, Lisbon, Columbiana County, OH.

**SCOPE OF SERVICES**

Per the verbal request on December 20, 2004, ms consultants, inc. will conduct an asbestos inspection of the subject building as per Chapter 3745-20 of the Ohio Administrative Code (OAC), "Asbestos Emission Control from Renovation/Demolition and Waste Disposal Operation," May 29, 1990. Should suspect asbestos containing materials (ACM) be encountered, bulk sampling and analysis will be performed. The OEPA Notification of Demolition and Renovation Form (Sec. 1-7) will be completed. In addition to the Notification of Demolition and Renovation Form, mapping indicating the building location, sampling locations, analytical test results, and a limited degree of follow-up activities will also be provided. On structure(s) where no asbestos is found, a brief report will be issued for record purposes.

**FEE**

Our office will contact and coordinate with you regarding inspection times and dates. We are assuming that your office will secure property access for ms personnel. Per our discussion, this service will be a Lump Sum fee of Three Hundred and Fifty Dollars (\$350.00).

Columbiana County Commissioner  
December 22, 2004  
Page Two

This letter represents the entire understanding between ms consultants, inc. and yourself in respect to the project and may only be modified in writing signed by both of us. If this satisfactorily sets forth your understanding of this arrangement between us, we would appreciate your countersignature. Please return one (1) copy to us for our files. Receipt of the signed letter will serve as authorization to proceed.

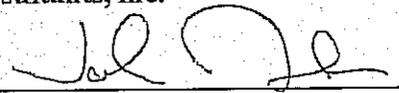
Thank you for the opportunity to present this proposal. If you have any questions regarding this letter, please do not hesitate to contact our office.

Sincerely,



John P. Pierko, P.E.  
Vice President  
Environmental Services

ms consultants, inc.

By: 

Name: John P. Pierko, P.E.

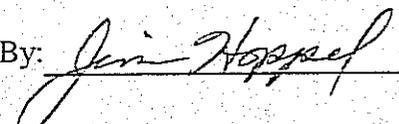
Title: Vice President, Environmental Services

Date: December 22, 2004

cc: JPP  
004000.104

T:\01\04\PROPOSAL\columbiana county\104\letters\scope.doc

Columbiana County Commissioners

By: 

Date: 2-2-05

ms consultants, inc.

**OHIO ENVIRONMENTAL PROTECTION AGENCY  
NOTIFICATION OF DEMOLITION AND RENOVATION**

Operator Project #	Postman:	Date Received:	Notification:
--------------------	----------	----------------	---------------

I. Type of Notification (check one):  Original       Revised       Canceled

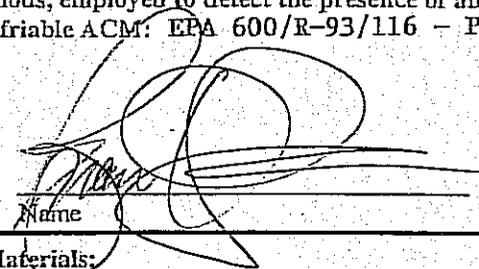
II. Facility Description (include building name, number, and floor or room number)  
 Building Name: Vacant Building  
 Address: 108-110 E. Washington Street  
 City: Lisbon      State: OHIO      Zip Code: \_\_\_\_\_      County: Columbiana  
 Site Location (specific): \_\_\_\_\_  
 Building Size (square feet): \_\_\_\_\_      # of Floors: 2      Age in Years: \_\_\_\_\_  
 Present Use: Vacant      Prior Use: Lawn Mower Repair

III. Type of Operation (check one):  Demo     Ordered Demo     Renovation     Emergency Renovation     Fire Training

IV. Is Asbestos Present? (check one):       Yes       No

V. Facility Information  
 Owner Name: \_\_\_\_\_  
 Address: \_\_\_\_\_  
 City: \_\_\_\_\_      State: \_\_\_\_\_      Zip Code: \_\_\_\_\_  
 Contact: \_\_\_\_\_      Telephone: (    ) \_\_\_\_\_      Fax: (    ) \_\_\_\_\_  
 Removal Contractor Name: \_\_\_\_\_      License # \_\_\_\_\_  
 Address: \_\_\_\_\_  
 City: \_\_\_\_\_      State: \_\_\_\_\_      Zip Code: \_\_\_\_\_  
 Contact: \_\_\_\_\_      Telephone: (    ) \_\_\_\_\_      Fax: (    ) \_\_\_\_\_  
 Other Operator (demolition/general): \_\_\_\_\_      License # \_\_\_\_\_  
 Address: \_\_\_\_\_  
 City: \_\_\_\_\_      State: \_\_\_\_\_      Zip Code: \_\_\_\_\_  
 Contact: \_\_\_\_\_      Telephone: (    ) \_\_\_\_\_      Fax: (    ) \_\_\_\_\_

VI. Procedure, including analytical methods, employed to detect the presence of and to estimate the quantity of RACM and Category I and Category II nonfriable ACM: EPA 600/R-93/116 - PLM

Ohio Asbestos Hazard Evaluation Specialist:  \_\_\_\_\_      3301  
 Name      Certification #

VII. Approximate Amount of Asbestos Materials:

	RACM to be Removed	Nonfriable Asbestos Material to be Removed		Nonfriable Asbestos Material NOT to be Removed	
		Category I	Category II	Category I	Category II
Pipes (linear feet)	N/A	N/A	N/A	N/A	N/A
Surface Area (square feet)	N/A	N/A	N/A	N/A	N/A
Facility Components (cubic feet)	N/A	N/A	N/A	N/A	N/A

VIII. Scheduled Dates Demolition or Renovation: Start: \_\_\_\_\_ Complete: \_\_\_\_\_

IX. Dates for Asbestos Removal (MM/DD/YY) Start: \_\_\_\_\_ Complete: \_\_\_\_\_

Days of the Week:	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sunday
Hours of Operation:							

Complete all unshaded spaces, except demolitions which involve less than 260 linear feet, 160 square feet, or 35 cubic feet of RACM, need not complete spaces VII, XI, XII, XIII, XIV, and XV. Notifications for Emergency Demolition or Emergency Renovation must supply attachments.

**OHIO ENVIRONMENTAL PROTECTION AGENCY  
NOTIFICATION OF DEMOLITION AND RENOVATION**

Operator Project #	Postman	Date Received	Notification #
--------------------	---------	---------------	----------------

**I. Type of Notification (check one):**  Original       Revised       Canceled

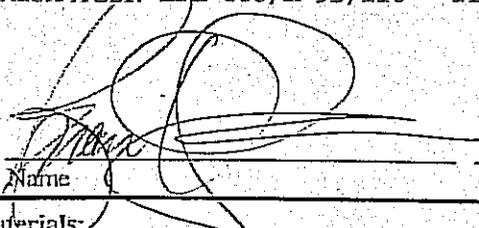
**II. Facility Description (include building name, number, and floor or room number)**  
 Building Name: Vacant Building  
 Address: 108-110 E. Washington Street  
 City: Lisbon      State: OHIO      Zip Code: \_\_\_\_\_      County: Columbiana  
 Site Location (specific): \_\_\_\_\_  
 Building Size (square feet): \_\_\_\_\_      # of Floors: 2      Age in Years: \_\_\_\_\_  
 Present Use: Vacant      Prior Use: Lawn Mower Repair

**III. Type of Operation (check one):**  Demo       Ordered Demo       Renovation       Emergency Renovation       Fire Training

**IV. Is Asbestos Present? (check one):**       Yes       No

**V. Facility Information**  
 Owner Name: \_\_\_\_\_  
 Address: \_\_\_\_\_  
 City: \_\_\_\_\_      State: \_\_\_\_\_      Zip Code: \_\_\_\_\_  
 Contact: \_\_\_\_\_      Telephone: ( \_\_\_\_\_ ) \_\_\_\_\_      Fax: ( \_\_\_\_\_ ) \_\_\_\_\_  
 Removal Contractor Name: \_\_\_\_\_      License # \_\_\_\_\_  
 Address: \_\_\_\_\_  
 City: \_\_\_\_\_      State: \_\_\_\_\_      Zip Code: \_\_\_\_\_  
 Contact: \_\_\_\_\_      Telephone: ( \_\_\_\_\_ ) \_\_\_\_\_      Fax: ( \_\_\_\_\_ ) \_\_\_\_\_  
 Other Operator (demolition/general): \_\_\_\_\_      License # \_\_\_\_\_  
 Address: \_\_\_\_\_  
 City: \_\_\_\_\_      State: \_\_\_\_\_      Zip Code: \_\_\_\_\_  
 Contact: \_\_\_\_\_      Telephone: ( \_\_\_\_\_ ) \_\_\_\_\_      Fax: ( \_\_\_\_\_ ) \_\_\_\_\_

**VI. Procedure, including analytical methods, employed to detect the presence of and to estimate the quantity of RACM and Category I and Category II nonfriable ACM: EPA 600/R-93/116 - PLM**

Ohio Asbestos Hazard Evaluation Specialist:  \_\_\_\_\_      3301  
Name      Certification #

**VII. Approximate Amount of Asbestos Materials:**

	RACM to be Removed	Nonfriable Asbestos Material to be Removed		Nonfriable Asbestos Material NOT to be Removed	
		Category I	Category II	Category I	Category II
Pipes (linear feet)	N/A	N/A	N/A	N/A	N/A
Surface Area (square feet)	N/A	N/A	N/A	N/A	N/A
Facility Components (cubic feet)	N/A	N/A	N/A	N/A	N/A

**VIII. Scheduled Dates Demolition or Renovation:** Start: \_\_\_\_\_ Complete: \_\_\_\_\_

**IX. Dates for Asbestos Removal (MM/DD/YY)** Start: \_\_\_\_\_ Complete: \_\_\_\_\_

Days of the Week:	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sunday
Hours of Operation:							

Complete all unshaded spaces, except demolitions which involve less than 260 linear feet, 160 square feet, or 35 cubic feet of RACM, need not complete spaces VII, XI, XII, XIII, XIV, and XV. Notifications for Emergency Demolition or Emergency Renovation must supply attachments.

8

CONVERSATION RECORD      TIME: 12:45    DATE: SEPTEMBER 14, 2005

TYPE: TELEPHONE CONVERSATION/OUTGOING

PERSON CONTACTED                      Cheryl Mills, Zoning Clerk  
   Village of Lisbon  
   24 Nelson Avenue  
   Lisbon, Ohio 44432

TELEPHONE NUMBER:    330-424-5503

SUMMARY: Discussed with Cheryl Mills, Zoning Clerk for the Village of Lisbon the site locations for the proposed project. She stated that all locations according to Village Zoning Laws were acceptable as building sites but a building permit would be required for the site is chosen.

ACTION REQUIRED:                      OBTAIN NECESSARY BUILDING PERMIT WHEN  
   CONSTRUCTION IS TO BEGIN

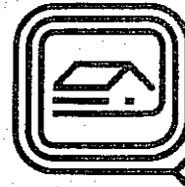
NAME OF DOCUMENTER:                  Pamela Dray    2/14/05

Ohio Historic Preservation Office

567 East Hudson Street  
Columbus, Ohio 43211-1030  
614/ 298-2000 Fax: 614/ 298-2037

Visit us at [www.ohiohistory.org](http://www.ohiohistory.org)

COPY



OHIO  
HISTORICAL  
SOCIETY  
SINCE 1885

October 27, 2004

Marie Cox  
Departmental Assistant  
Columbiana County Development Department  
130 Maple Street  
Lisbon, Ohio 44432

Dear Ms. Cox:

RE: Columbiana County  
110 West Washington Street, Lisbon, Ohio - *preferred site, previous address  
of 215 S. Market St. site*

This is in response to your correspondence, received October 21, 2004, regarding the proposed demolition project at the above referenced property. My comments are made pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended, and the associated regulations at 36 CFR Part 800.

I have carefully reviewed the information submitted for this project. Based on available information, it is my opinion that this property is not eligible for listing in the National Register of Historic Places. Therefore, the proposed work will not affect historic properties. No further coordination with this office is necessary unless there is a change in the project.

When we receive the requested information, we will continue our review. If you have any questions concerning this review, please contact me at 614 298-2000. Thank you for your cooperation.

Sincerely,

William Palmer  
History/Architecture Development Reviews Manager  
Resource Protection and Review

xc: Betsy Giffin, ODOD

## Ohio Historic Preservation Office

567 East Hudson Street  
Columbus, Ohio 43211-1030  
614/ 298-2000 Fax: 614/ 298-2037

Visit us at [www.ohiohistory.org/resource/histpres/](http://www.ohiohistory.org/resource/histpres/)

March 5, 2003

Marie Cox  
Department Assistant  
Columbiana County Development Department  
130 Maple Street  
Lisbon, Ohio 44432

Dear Ms. Cox:

RE: Columbiana County  
~~223 North Market Street, Lisbon, Ohio~~  
519 Main Street, Wellsville, Ohio

*Commercial site*



OHIO  
HISTORICAL  
SOCIETY  
SINCE 1885

This is in response to your correspondence, received February 28, 2003, regarding the proposed demolition project for the above referenced properties. My comments are made pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended, and the associated regulations at 36 CFR Part 800.

Before we can continue our review of this project, we will need additional information:

1. Please provide photographs of all elevations. Submit streetscape photographs of the immediate block including contiguous properties.
2. Also submit detail photographs which support/document building deterioration.
3. If possible and only if it is safe to enter the building, please provide interior photographs which document the building's condition. Provide photographs of any significant interior features.
4. Provide historical information including date of construction, historic use, as well as any information of historic association to a person or event, development of the property, etc. Include available historic photographs.
5. What is the planned use of the sites after demolition?
6. Provide an engineer's report and/or the building official's report pertaining to the building's condition.

When we receive the requested information, we will continue our review. If you have any questions concerning this review, please contact me at 614 298-2000. Thank you for your cooperation.

Sincerely,

William Palmer  
History/Architecture Development Reviews Manager  
Resource Protection and Review



## OHIO DEPARTMENT OF PUBLIC SAFETY

- Administration
- Bureau of Motor Vehicles
- Emergency Management Agency
- Emergency Medical Services Division
- Office of Criminal Justice Services
- Ohio Homeland Security
- Ohio Investigative Unit
- Ohio State Highway Patrol

10

Bob Taft, Governor  
Kenneth L. Morlock, Director

Nancy J. Dragan  
Executive Director

Emergency Management Agency  
2855 W. Dublin Granville Rd.  
Columbus, Ohio 43228-2208  
(614) 889-7150  
www.ema.ohio.gov

April 19, 2006

Amanda C. Ratliff  
Regional Preparedness Officer  
Office of Grants and Training  
Preparedness Directorate  
Department of Homeland Security  
536 South Clark Street, 6<sup>th</sup> Floor  
Chicago, Illinois 60605

Dear Ms. Ratliff:

The purpose of this letter is to document to the project file the e-mail dated April 17, 2006 that I sent to you along with our prior telephone conversation on April 14, 2006. As per your request, I contacted our contact person at the U.S. Fish and Wildlife Service in Ohio, Mary Knapp. In my telephone conversation with Ms. Knapp, I described to her the statements in the Environmental Assessment document for the Columbiana County EOC project in Section 3.2.3. Ms. Knapp stated that based on the description in the Environmental Assessment document there was a very low probability of any environmental impact from the project site construction. I also requested that Ms. Pam Dray from the Columbiana County Development Office send you a copy of the letter that they had indicating no environmental impact from the project construction. That letter was received from the Manager of Wildlife District Three of the Ohio Department of Natural Resources.

If you have questions concerning this matter, please contact me at (614) 889-7166.

Sincerely,

STEPHEN A. ROSNER  
Facility Engineer

SAR:dj

**Mission Statement**

*"to save lives, reduce injuries and economic loss, to administer Ohio's motor vehicle laws and to preserve the safety and well being of all citizens with the most cost-effective and service-oriented methods available."*

Taken from U.S. FWS website; <http://www.fws.gov/midwest/Endangered/lists/ohio-cty.html>; 4/7/06

## Ohio

### County Distribution of Federally-Listed Threatened, Endangered, Proposed, and Candidate Species]

Columbiana	Indiana bat ( <i>Myotis sodalis</i> )	Endangered	Hibernacula = Caves and mines;  Maternity and foraging habitat = small stream corridors with well developed riparian woods; upland forests
	Eastern massasauga ( <i>Sistrurus catenatus</i> )	Candidate	

COMMISSIONERS MEETING

WEDNESDAY, JUNE 1, 2005

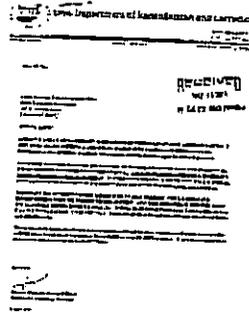
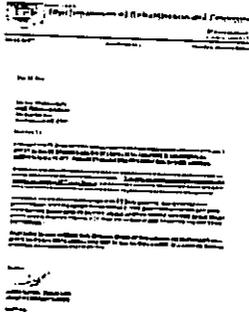
J.74 PAGE 230

Commissioner Logan stated that the EPA and the U.S. EPA is holding a public meeting on Wednesday, June 22, 2005 from 6:30 P.M. until 8:30 P.M. for information on the Neuse Clean-up. Mr. Logan also commented on the State Employment Relations Board (SERB) has published their annual report for the 2004 cost on Medical Insurance. Medical Insurance is up 15% over 2003 levels for single and family coverage. The average family plan cost is \$984.48.

\*\*\*\*\*

RE: 2006 COMMUNITY BASED CORRECTIONS PROGRAM SUBSIDY GRANT AGREEMENTS  
408 NON-RESIDENTIAL MISDEMEANANT & 407 NON-RESIDENTIAL FELONY  
ADULT PROBATION

Motion by Mr. Logan, seconded by Mr. Williams to approve the 2006 Community Based Corrections Program Subsidy Grant Agreements. The 408 Non-Residential Misdemeanant Grant Agreement is from July 1, 2005 until June 30, 2006 in the amount of \$66,634.00 for Community based Corrections Program. The 407 Non-Residential Felony Grant Agreement is from July 1, 2005 to June 30, 2006 in the amount of \$156,374.00  
See Attached:



ROLL CALL RESULTED:  
AYES: HOPPEL, LOGAN, WILLIAMS  
NAYES: NONE  
MOTION CARRIED.

\*\*\*\*\*

RE: PERMISSION TO ADVERTISE EMERGENCY OPERATION CENTER-EMA

Motion by Mr. Logan, seconded by Mr. Williams to authorize the Clerk to advertise for the Building of the Emergency Operations Center for the Columbianna County EMA. Advertisement will be in a local newspaper on June 8, 2005 and June 15, 2005. Bid opening will be held on Wednesday, June 22, 2005 at 10:00 A.M. in the Board of Commissioners Meeting Room at the Courthouse.

ROLL CALL RESULTED:  
AYES: HOPPEL, LOGAN, WILLIAMS  
NAYES: NONE  
MOTION CARRIED.



JUN: 6. 2005 2:43PM

ADNo: 97522 Customer Number: L90750  
Customer Name: Company: COL CTY COMMISSIONER  
Address: COURTHOUSE 105 S MARKET ST  
City/St/Zip: LISBON ,OH 44432  
Phone: (330) 424-9511 Solicitor: CH  
Category: 300 Class: 1000 Rate: LLECH-0 Start: 6-8-2005 Stop: 6-15-2005  
Lines: 137 Inches: 13.30 Words: 512

Credit Card: Expire:  
Order Number:  
Cost: 205.50 Extra Charges: .00 Adjustments: .00  
Payments: .00 Discount: .00  
Balance: 205.50

addressed to THE COLUMBIANA COUNTY COMMISSIONERS at THE COURTHOUSE. Each sealed envelope containing a BID must be plainly marked on the outside as BID for the NEW EMERGENCY MANAGEMENT BUILDING and the envelope should bear on the outside the BIDDER'S name, address, and license number if applicable, and the name of the project for which the BID is submitted. If forwarded by mail, the sealed envelope containing the BID must be enclosed in another envelope addressed to the OWNER at 105 SOUTH MARKET STREET, LISBON, OHIO 44432.

ALL BIDS must be made on the required BID form. All blank spaces for BID prices must be filled in, in ink or typewritten, and the BID form must be fully completed and executed when submitted. Only one copy of the BID form is required.

Each bidder will be required to submit with his bid, a Bid Guaranty and Contract Bond in the amount of one hundred percent (100%) of the bid in conformance with Section 163.54 of the Ohio Revised Code, or a Certified Check, Cashier's Check, or Letter of Credit in the amount of ten percent (10%) of the total bid in accordance with Chapter 163.05 of the Ohio Revised Code.

The right is reserved by the Columbiana County Board of Commissioners to reject any or all bids and to waive any informalities. No bid may be withdrawn for at least sixty (60) days after the opening thereof.

Columbiana County Commissioners  
Lisbon, Ohio  
Jim Hoppel, President  
(Published in the Morning Journal, Lisbon, Ohio, Columbiana County, on June 8 and 10, 2005)

COMMISSIONERS MEETING WEDNESDAY, JUNE 22, 2005

J.74 PAGE 263

RE: BID OPENINGS-EMERGENCY OPERATIONS CENTER CONSTRUCTION-EMA

Motion by Mr. Williams, seconded by Mr. Logan to accept and open the bids for the construction of The New Emergency Operations Center. All bids were opened and referred to the Architect and the Columbiana County Engineer for further review.

The Bid Results are as follows:

<u>GENERAL CONTRACTOR</u>	<u>BASE BID</u>	<u>ALTERNATE BID</u>
Aberdeen Construction, Youngstown, OH	\$517,000.00	\$17,500.00
Augere Construction, Hudson, OH	\$495,286.00	\$24,780.00
DeSalvo Construction, Hubbard, OH	\$488,764.00	\$25,900.00
Hively Construction, Canfield, OH	\$557,000.00	\$26,000.00
Kreidler Construction, Poland, OH	\$483,800.00	\$27,450.00
M & S Builders, Canfield, OH	\$494,000.00	\$26,000.00
Murphy Contracting, Youngstown, OH	\$465,000.00	\$22,134.00
Jim Santini Builders, Washingtonville, OH	\$487,700.00	\$37,770.00
Stittle Construction, Salem, OH	\$456,614.00	\$23,900.00
Vendrick Construction, Brookfield OH	\$478,000.00	\$25,493.00

<u>ELECTRICAL CONTRACTOR</u>	<u>BASE BID</u>
A.C.J. Electric, Rayland, OH	\$165,000.00
B & J Electric, North Lima, OH	\$174,080.00
Gellar Warden Electric, Canfield, OH	\$183,000.00
Graft Electric, Columbiana, OH	\$188,400.00
Sayre Electric, East Liverpool, OH	\$147,200.00
University Electric, Youngstown, OH	\$164,911.00
Protch, East Liverpool, OH	\$180,000.00

<u>HVAC</u>	<u>BASE BID</u>
A.A. Samuels, Youngstown, OH	\$53,758.00
W.W. Heating & Air Conditioning, North Lima OH	\$53,970.00
York Mahoning, Youngstown, OH	\$52,300.00

<u>PLUMBING</u>	<u>BASE BID</u>
Ellyson Plumbing, Salem, OH	\$48,622.00
Sanford Plumbing, East Liverpool, OH	\$52,500.00

<u>FIRE PROTECTION</u>	<u>BASE BID</u>
Fire Foc, Girard, OH	\$37,800.00

ROLL CALL RESULTED:  
 AYES: HOPPEL, LOGAN, WILLIAMS  
 NAYES: NONE  
 MOTION CARRIED

COMMISSIONERS MEETING WEDNESDAY, JUNE 29, 2005

J.74 PAGE 272

RE: THEN & NOW BILLS

Motion by Mr. Williams, seconded by Mr. Logan to approve the then & now bills as presented:

DEVELOPMENT DEPT.	OHIO EDISON	\$101.36
DEVELOPMENT DEPT.	PITNEY BOWES	\$47.25
DEVELOPMENT DEPT.	MORNING JOURNAL	\$316.20
JUVENILE COURT	STAPLES	\$33.28
EMA	PERFORMANCE GMC	\$58,794.05
RECORDER	BANK ONE	\$1,894.34
RECORDER	COTT SYSTEMS INC.	\$1,596.00

ROLL CALL RESULTED:  
AYES: HOPPEL, LOGAN, WILLIAMS  
NAYES: NONE  
MOTION CARRIED.

\*\*\*\*\*  
Commissioner Logan stated that he attended the Multi-County Meeting on Tuesday, June 28, 2005 and that they are continuing to meet with lawyers and that they are waiting on the Attorney Generals Opinion. They are also looking into a new formula for billing.

\*\*\*\*\*  
Commissioner Williams stated that he would attend a meeting June 30, 2005 with the Guilford Lake Association to provide an update on the Enhanced 9-1-1 System.

\*\*\*\*\*  
RE: AWARD BIDS FOR CONSTRUCTION EMERGENCY OPERATIONS CENTER-EMA

Motion by Mr. Logan, seconded by Mr. Williams to award contracts to the following for construction of the Emergency Operations Center for EMA.

General Construction:		
Stitle Construction Inc.		\$456,614.00
Plumbing Construction:		
Ellyson Plumbing and Heating Inc.		\$48,622.00
Fire Protection Contract:		
Fire Foe		\$37,800.00
H.V.A.C. Contract:		
York Mahoning Mechanical Contractors Inc.		\$52,300.00
Electrical Contract:		
Sayre Electric		\$147,200.00

ROLL CALL RESULTED:  
AYES: HOPPEL, LOGAN, WILLIAMS  
NAYES: NONE  
MOTION CARRIED

# Commissioners getting proposals for EMA building

1-20-05  
By **MARY ANN GREIER**  
Review Staff Writer

**LISBON** — The Columbiana County Commissioners agreed Wednesday to advertise for architectural services to design the new Emergency Management Agency building.

Roy Dray of the county Engineer's Office said they'll seek requests for qualifications from architectural firms through the request-for-proposals process, which can be used instead of bids in the case of professional services.

Once the qualifications are received, they'll shorten the list, conduct interviews and then ask for proposals for the building design.

The new structure to house the county's emergency operations center, now located at the EMA building on Lisbon-Canfield Road, will be located on Washington Street where a county-owned building will be razed, just west of Market Street.

The commissioners will use state funding from the Community Development Block Grant to pay for the demolition. Siegel

Excavating LLC, of Edinburg, Pa. bid \$24,900 on the job.

The current EMA location had been deemed inadequate and the county secured enough grant funding to move forward with the long sought-after project.

In other business related to the county EMA, the commissioners opened a single bid submitted for a communications-equipped incident response vehicle to be funded through a federal grant.

Performance GMC of state Route 7, New Waterford, was the lone bidder for \$58,794. The bid was referred to the Weapons of Mass Destruction Planning Committee.

The commissioners also approved a contract between the county Department of Job and Family Services and the Burdman Group Inc. of Youngstown for job retention services for low-income individuals, with the Burdman Group working through the Way Station. The contract ceiling for the federally-funded program will be \$45,607, with the contract expiring June 30.

# County takes bids for building demolition

12-9-04

By MARY ANN GREIER  
Review Staff Writer

LISBON — A Pennsylvania firm submitted the low bid for demolition of a Columbiana County-owned building where a new Emergency Management Agency headquarters will be built.

Siegel Excavating LLC, of Edinburg, Pa., put a price tag of \$24,900 on the job of taking down the Carl Building on Washington Street, according to bids opened by county commissioners Wednesday.

The commissioners referred the bids to themselves and the county Engineer's Office for a recommendation. Commissioner Jim Hoppel said there was no estimate for the cost of the demolition project, but the commissioners did commit \$41,251 from this year's Community Development Block Grant allocation to cover it.

Other bids included: \$87,650 from B & B Wrecking & Excavating Inc., Cleveland; \$27,000 from Richard Boccia Construction Company Inc., Niles; \$58,300 from M & M Excavating Inc., Vienna; and \$34,775 from Mike Pusateri Excavating Inc., East Liverpool.

Several years ago the commissioners purchased the building, located on Washington Street in

See BIDS, Page 5A

was taken. A trial date of Dec. 22 remains scheduled for the lawsuit filed by an insurance broker and citizen challenging their choice of health insurance providers.

The commissioners also received a check for \$22,002 from the Federal Emergency Management Agency through the state of Ohio to cover the federal portion of the county government's costs related to the flooding in August and September. Commissioner Sean Logan said the county was billed \$28,000 for debris removal for refuse containers placed around the Lisbon area where residents could dump their flood-damaged property. More than 270 tons of municipal waste was collected.

The county also spent \$3,300 for overtime in the Sheriff's Office during the flood events.

He said they're still waiting for reimbursement from the state for up to 12.5 percent of the cost for debris removal and overtime. The federal portion was supposed to be 75 percent, with the county to shoulder the rest.

plan how to handle the fallout from a radiation accident and be tested on their abilities on a regular basis. As a result, the utility must help fund the operation.

The EMA's current Emergency Operations Center on Lisbon-Canfield Road, just off of state lawsuit against them. No action

**Bids**  
FROM PAGE 1A  
Lisbon just west of Market Street, and rented it out to a lawn mower repair business. The property was also used as the site for auctions of county office equipment and other county-owned material.

Hoppel said the awarding of the contract for demolition likely won't occur until January, since they're still waiting for final approval on the CDBG funding. The commissioners still need to hire an architect to draw the construction plans and then hire a contractor to construct the building.

The county received a \$67,500 federal grant through the Ohio EMA for the construction and received a commitment of up to \$607,000 from First Energy, the operator of the nuclear Beaver Valley Power Station in Pennsylvania.

Due to the plant's proximity to the county, the county EMA must

## LOTTERY

<p><b>OHIO</b></p> <p>Day: Pick 3: 364 Pick 4: 9035 Evening: Pick 3: 748 Pick 4: 8948 Rolling Cash 5: 3-4-14-15-21 Super Lotto: 23-25-29-38-44-49 Bonus Ball: 36 Kicker: 4-1-4-5-7-2</p>	<p>Daily 3: 675 Big Four: 2594 Evening: Daily 3: 904 Big Four: 5209 Cash 5: 7-14-26-31-39 Lucky for Life: 1-4-9-12-22-36</p>
<p><b>PENNSYLVANIA</b></p> <p>Day: Powerball: 13-17-35-45-50 Powerball: Powerplay: 2</p>	<p><b>WEST VIRGINIA</b></p> <p>Daily 3: 987 Daily Four: 2069 Powerball: 13-17-35-45-50 Powerball: Powerplay: 2</p>

# Commissioners accept grant for EMA building

By MARY ANN GREIER  
Review Staff Writer

LISBON — Another component needed for construction of a new Columbiana County Emergency Management Agency headquarters gained approval Wednesday.

The county commissioners agreed to accept a \$67,500 award of federal grant funding administered through the Ohio EMA for the Emergency Operational Center project.

"Our EOC building is totally inadequate," Commissioner Jim Hoppel said, adding they've been searching for money for a new structure.

According to a letter from OE-

MA Executive Director Dale Shipley, acceptance of the award indicates that local matching funds will be available.

The county had been granted money last year for a project but wasn't prepared to go forward and forfeited the money, Commissioner Sean Logan confirmed. The federal money requires a local match.

The commissioners are expecting to hear that First Energy may provide a local match.

They previously said the utility had expressed a willingness to support the project financially. As operator of the nuclear Beaver Valley Power Station, the compa-

## EMA

### FROM PAGE 1A

ny must help support the county's EMA due to the county's proximity to the plant. The county EMA must plan how to handle offsite actions if a radiation accident occurs at the nuclear power plant and practice implementation of those plans during a drill every 16 to 18 months involving emergency personnel throughout the county.

Earlier this year, the commissioners sent a letter to Shipley in support of the county EMA application for federal special project funding to build a new headquarters.

In the letter, the commissioners noted the need to replace the EMA building for a facility "with

more space and functionality." The current facility stands on Lisbon-Canfield Road just north of the Lisbon village limits.

This spring, the commissioners approved a contract with Hana-han Strollo & Associates Inc. of Columbiana for an amount not to exceed \$5,000 to complete the preliminary design for a new facility, with cost estimates included.

The commissioners talked previously about building a new facility, renovated a current building or demolishing a county-owned building to make way for a new building.

The commissioners set aside \$41,251 from this year's Community Development Block Grant allocation for the possible demolition of a county-owned building.

# FirstEnergy donates \$607,000 for agency's new headquarters

By **TOM GIAMBRONI**

Journal Staff Writer

8-7-04

LISBON — Plans to build a new home for the county Emergency Management Agency received a major boost in the form of a \$607,000 donation from the FirstEnergy Corp.

FirstEnergy announced the donation at a ceremony held Friday in the county commissioners' meeting room.

"We'll be able to perform our duties much better with this building," said Commission Chairman Jim Hoppel.

Commissioners are relocating the EMA to a new headquarters to be built on the site of the county-owned Carl Building, located one block south of the courthouse on Washington Street next to the Ivystone Tavern.

The EMA has outgrown the building it currently rents, which is located north of town on state Route 45, because of the growing demands being placed on the office in planning for natural and man-made disasters, including possible terrorist attacks.

The plan is to construct a 4,800-square-foot, single-story office building, which would include a 1,200-square-foot emergency operations center, which will be 150 percent larger than the current EOC. During emergencies, the EOC is activated and staffed with about 40 personnel, mostly volunteers.

"The current facility, while it may be adequate, certainly isn't functional because of its size," said Commissioner Sean Logan.

The new EMA building also would include a kitchenette and shower for when circumstances require staff to spend several days at the EOC during a continuing emergency.

The EMA and FirstEnergy's nuclear operations division, which operates the nuclear power plant in Piquette, Pa., have maintained a close working relationship.

See EMA, Page 9A

## EMA

Continued from Page 1A

That's because federal law requires counties within 15 miles of a nuclear power plant to have a contingency plan in case of an accident at the plant. Because of this working relationship, FirstEnergy has contributed almost all of the EMA's operating funds — \$142,000 this year — which company officials said they would continue to do after the new headquarters is built. Architect Terry McCoy of Strollo Architects estimated the entire project would cost about \$750,000. Commissioners have earmarked \$41,000 from their annual allocation of federal grant money to pay for razing the Carl Building and to cover site preparation.

The EMA also secured a \$67,500 grant from the Ohio EMA to help cover the costs, but this grant was made possible only because of FirstEnergy's

contribution. Commissioners expect the county to receive another grant from the Ohio EMA in 2005 equal to, if not greater than, the \$67,500 received this year to help with the project.

The Carl Building tenant, a lawn mower repair business, has been given until Oct. 31 to vacate the premises. If there are no major problems, the new EMA headquarters could be completed by fall 2005.

Commissioners and EMA Director Jay Carter expressed their gratitude to FirstEnergy.

"We've needed the additional room for some time," said Carter.

Also thanked for his role as an intermediary in the process was U.S. Rep. Ted Strickland, D-Lisbon. Strickland could not attend Friday's ceremony.

tgiambro@lcojnews.com

# FirstEnergy 8-8-04 donates \$607,000 toward new EMA building

By TOM GIAMBRONI  
Special to The Review

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## FINDING OF NO SIGNIFICANT IMPACT

### Construction of Emergency Operations Center Columbiana County, Lisbon, Ohio

The Ohio Emergency Management Agency has applied for funding from the Department of Homeland Security/ Federal Emergency Management Agency (FEMA) for assistance with construction of a new emergency operations center (EOC) within Columbiana County to improve the County's ability to coordinate emergency response operations. The County's current EOC are located within the downtown area of Lisbon, Ohio. The proposed action will provide the County with a modern, expanded facility.

In accordance with 44 Code of Federal Regulations (CFR) for FEMA, Subpart B – Agency Implementing Procedures, Part 10.9, an Environmental Assessment (EA) was prepared pursuant to Section 102 of the National Environmental Policy Act of 1969, as implemented by the regulations promulgated by the President's Council on Environmental Quality (40 CFR Parts 1500-1508). The purpose of the EA was to analyze the potential environmental impacts for the construction of the new EOC and to determine whether to prepare an Environmental Impact Statement (EIS) or a Finding of No Significant Impact (FONSI).

Based upon the conditions and information contained in the EA for the construction of an emergency operations center (April 2006) and in accordance with FEMA's regulations in 44 CFR part 10 (Environmental Considerations) and Executive Orders 11988 (Floodplain Management), 11990 (Protection of Wetlands), and 12898 (Environmental Justice), the following is concluded:

A Finding of No Significant Impact. The proposed project, as described in the EA, will not result in any significant adverse impacts to existing land use, water resources (surface water, groundwater, wetlands, waters of the United States, and floodplains), air quality, noise, biological resources (vegetation, fish and wildlife, state and federally listed threatened or endangered species and critical habitats), safety issues, hazardous materials and waste, and cultural resources, or result in disproportionately high or adverse effects on minority or low income populations. Therefore, an Environmental Impact Statement will not be prepared.

This Finding of No Significant Impact is based upon the conditions contained in the Environmental Assessment. Failure to comply with these conditions may jeopardize federal funds.

APPROVAL:

Date: \_\_\_\_\_

\_\_\_\_\_  
Ms. Jeanne Millin

Regional Environmental Officer

FEMA, Region V